

SUMMONS

To the Members of the County Council

You are hereby summoned to attend the County Council to be held at The Castle, Winchester at 10.15 am on Thursday, 28th September, 2023 to consider and resolve upon the business set out in the Agenda below.

Please note that at 10.00am Members are invited to some time for reflection and prayer prior to the start of the County Council Meeting at 10.15am.

Enquiries to: Jo Weeks, Deputy Head of Democratic and Member Services:
members.services@hants.gov.uk

This agenda can be provided on request in large print or Braille or on disk. This meeting will be recorded and broadcast live on the County Council's website. The meeting may also be recorded and broadcast by the press and members of the public. Filming or recording is only permitted in the meeting room whilst the meeting is taking place so must stop when the meeting is either adjourned or closed. Filming is not permitted elsewhere in the building at any time. Please see the Filming Protocol available on the County Council's website.

AGENDA

1. **APOLOGIES FOR ABSENCE**

To receive any apologies for absence.

2. **DECLARATIONS OF INTEREST**

All Members who believe they have a Disclosable Pecuniary Interest in any matter to be considered at the meeting must declare that interest and, having regard to Part 3 Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore all Members with a Personal Interest in a matter being considered at the meeting should consider, having regard to Part 5, Paragraph 4 of the Code, whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, consider whether it is appropriate to leave the meeting while the matter is discussed, save for exercising any right to speak in accordance with the Code.

3. **MINUTES** (Pages 5 - 16)

To confirm the Minutes of the meeting held on 20 July 2023.

4. **DEPUTATIONS**

To receive any deputations under Standing Order 12.

5. **CHAIRMAN'S ANNOUNCEMENTS**

To receive such announcements as the Chairman may wish to make to the Council.

6. **LEADER'S REPORT**

To receive such reports as the Leader of the Council may wish to bring before the Council.

7. **QUESTIONS UNDER STANDING ORDER 16.1.1**

To deal with questions pursuant to Standing Order 16.1.1. Where a Member has submitted more than one question, their second and subsequent questions will not be answered until all members' first questions have been dealt with.

Part I: Matters for Decision

8. **PROPORTIONALITY AND APPOINTMENTS (TO FOLLOW)**

To consider a report of the Chief Executive regarding the proportionality of the County Council and to make any Member appointments or alterations as required to the membership of committees and standing panels of the County Council, to statutory joint committees, to other proportional bodies the County Council is represented on, or to any other bodies which are not subject to proportionality rules.

9. **HAMPSHIRE 2050 VISION REVALIDATION AND MID-TERM REVIEW OF HAMPSHIRE COUNTY COUNCIL'S SERVING HAMPSHIRE STRATEGIC PLAN** (Pages 17 - 46)

To consider a report of the Cabinet on the Hampshire 2050 Vision Revalidation and Mid-term Review of Hampshire County Council's Serving Hampshire Strategic Plan, recommending approval of the Serving Hampshire Strategic Plan 2021-2025, Mid-term Review.

10. **HAMPSHIRE YOUTH JUSTICE SERVICE YOUTH JUSTICE PLAN 2023/24** (Pages 47 - 96)

To consider the recommendation of the Executive Lead Member for Children's Services regarding the sign-off of the annual Youth Justice Plan.

11. **NOTICE OF MOTION** (Pages 97 - 98)

To consider the Notice of Motion submitted in accordance with Standing Order 18.1, by Councillor M Tod, seconded by Councillor T Groves:

Please see Item 11 within the agenda pack for the detail of the Motion.

Part II: Matters for Information

12. **HAMPSHIRE AND ISLE OF WIGHT FIRE AND RESCUE AUTHORITY**

a) HIWFRA Questions

To deal with any questions which have been submitted pursuant to Standing Order 16.3 concerning the discharge of the Hampshire and Isle of Wight Fire and Rescue Authority's functions.

b) HIWFRA Report

There is no report of the Authority on this occasion.

**Carolyn Williamson FCPFA
Chief Executive
The Castle
Winchester**

Wednesday 20 September 2023

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Agenda Item 3

AT A MEETING of the County Council of HAMPSHIRE COUNTY COUNCIL held
at the castle, Winchester on Thursday, 20th July, 2023

Chairman:

* Councillor Patricia Stallard

Vice-Chairman:

* Councillor Keith Mans

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| * Councillor Keith Mans | * Councillor Adam Jackman |
| Councillor Nick Adams-King | * Councillor Gavin James |
| * Councillor Prad Bains | * Councillor Andrew Joy |
| * Councillor Lulu Bowerman | * Councillor Mark Kemp-Gee |
| * Councillor Jackie Branson | Councillor Melville Kendal |
| * Councillor Ryan Brent | * Councillor Rupert Kyrle |
| * Councillor Ann Briggs | * Councillor Peter Latham |
| * Councillor Steven Broomfield | Councillor Hugh Lumby |
| * Councillor Pamela Bryant | * Councillor Alexis McEvoy |
| * Councillor Graham Burgess | * Councillor Lesley Meenaghan |
| Councillor Fran Carpenter | * Councillor Derek Mellor |
| * Councillor Roz Chadd | * Councillor Rob Mocatta |
| * Councillor Peter Chegwyn | Councillor Arun Mummalaneni |
| * Councillor Adrian Collett | * Councillor Kirsty North |
| * Councillor Mark Cooper | * Councillor Phil North |
| * Councillor Rod Cooper | Councillor Russell Oppenheimer |
| * Councillor Tonia Craig | * Councillor Sarah Pankhurst |
| * Councillor Alex Crawford | * Councillor Tanya Park |
| * Councillor Debbie Curnow-Ford | * Councillor Stephen Parker |
| * Councillor Tim Davies | * Councillor Louise Parker-Jones |
| * Councillor Christopher Donnelly | * Councillor Neville Penman |
| * Councillor Alan Dowden | * Councillor Stephen Philpott |
| Councillor David Drew | Councillor Jackie Porter |
| * Councillor Barry Dunning | * Councillor Roger Price |
| * Councillor Liz Fairhurst | * Councillor Lance Quantrill |
| * Councillor Michael Ford | * Councillor Stephen Reid |
| * Councillor Steve Forster | * Councillor Elaine Still |
| * Councillor Jonathan Glen | Councillor Kim Taylor |
| * Councillor Tim Groves | * Councillor Tom Thacker |
| Councillor David Harrison | * Councillor Michael Thierry |
| * Councillor Marge Harvey | * Councillor Martin Tod |
| * Councillor Pal Hayre | * Councillor Andy Tree |
| * Councillor Juliet Henderson | * Councillor Jacky Tustain |
| * Councillor Edward Heron | * Councillor Rhydian Vaughan MBE |
| * Councillor Dominic Hiscock | * Councillor Malcolm Wade |
| * Councillor Keith House | * Councillor Jan Warwick |
| * Councillor Zoe Huggins | * Councillor Bill Withers Lt Col (Retd) |
| * Councillor Rob Humby | Councillor Seán Woodward |
| * Councillor Wayne Irish | |

*Present

156. APOLOGIES FOR ABSENCE

Apologies were received from Councillors Nick Adams-King, Hugh Lumby, Russell Oppenheimer, Kim Taylor and Seán Woodward, and from Honorary Aldermen Chris Carter, Keith Chapman and Andrew Gibson.

157. DECLARATIONS OF INTEREST

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Non-Pecuniary interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 5 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

158. MINUTES

The Minutes of the County Council Meeting held on 18 May 2023 were confirmed as a correct record and signed by the Chairman.

159. DEPUTATIONS

Deputations were received in accordance with Standing Order 12 on the following topics:

1. Emergency access and road safety concerns in South Grove and Grove Road, Lymington
2. Road safety at Helios Park, Farnborough
3. Hampshire Minerals and Waste Plan

160. CHAIRMAN'S ANNOUNCEMENTS

The Chairman started her announcements with Awards/Accolades that had recently been granted to Hampshire County Council staff and had pleasure in congratulating them all:

- Hannah West, a Careers Adviser with the County Council's 'Hampshire Futures' service, part of Children's Services, has been named Public Sector Careers Adviser of the Year in the UK Career Development Awards.

- The Highways Team in Universal Services were ‘commended’ in the Decarbonisation category of the national Chartered Institute of Highways and Transportation (CIHT) Awards.
- Sir Harold Hillier Gardens had two exhibits at the Royal Horticultural Show, Hampton Court and were awarded a Silver-Gilt and Silver medal for ‘The Retreat Garden: A Mindful Garden’ and a Silver medal for the exhibit based on the National Plant Collection which can be found in the Centenary Border at the Sir Harold Hillier Gardens in Braishfield.
- Dan Randall in Property Services recently passed his Royal Institute of Chartered Surveyors (RICS) Assessment of Professional Competence (APC) and is now a Chartered Surveyor after graduating last year from Portsmouth University with First-Class Honours.
- Sam Winterburn has just obtained a First-Class honours degree, another Property Services building/surveying degree apprentice graduated from Portsmouth University recently.
- Adults’ Health & Care held their “Making a Difference” awards when 35 staff received recognition of qualifications gained, and celebrated both nominees and winners in eight different award categories.
- Hampshire Care Association (HCA) Awards 2023: Manager of the year - Bill Dyet – Malmesbury Lawn (HCC run Care Home); Excellence in dementia care of the year: Malmesbury Lawn team – Malmesbury Lawn

The Chairman reported on a number of events since taking office including:

- A Royal visit on 1 June when HRH The Princess Royal, Princess Anne, attended the Royal Logistic Corps Freedom Parade in Winchester followed by a Service of Thanksgiving at Winchester Cathedral.
- The Hampshire County Scouts Annual General Meeting and Annual Review held at Ferny Crofts Activity Centre, Brockenhurst. Of particular note and interest to Members was that the Scout Team Award went to Gosport; the Adventure Scout Award went to Eastleigh; the Local Hero Award went to a member of Bramshill Scout Group [north Hants] and two Leadership Awards went to Bramshill and Waterlooville Scouts. The Scout of the Year Award went to a young man from Totton [Netley Marsh Scouts].
- Attendance at the Hampshire County Youth Bands Concert at Oaklands VI Form School, Waterlooville.

It was with sadness that the Chairman reported on the passing of Mohammed Mossadaq, affectionately known as ‘Moss’ who died suddenly of a short illness. Moss was an Equality & Inclusion Manager at Hampshire County Council before his retirement and did prominent work in the community, particularly in Eastleigh. Moss’s invaluable contributions to local government were recognised in 2011 when he received an OBE in the Queen’s New Year’s Honours list. Moss had been involved with many community organisations and events such as the Asian Welfare and Cultural Association ([AWCA](#)) where he was instrumental in launching the organisation’s Community Meals initiative and the Eastleigh Mela, which began as a modest festival in 2006 but had now evolved into a very popular annual event attended by thousands of people. Moss was also a Trustee for the Eastleigh Gurkha & Nepalese Association (EGNA), volunteered

for the Bishopstoke Carnival Committee and was recently recognised as an Eastleigh Citizen of Honour, but regrettably, his declining health prevented him from attending the ceremony to personally receive this rare distinction.

Moss also initiated the Diversity and Inclusion Award in 2014. This prestigious accolade aims to acknowledge and honour individuals, businesses and organisations that had made significant contributions to promoting accessibility, inclusion, and community participation.

A funeral service had been held for Moss in Bradford, commemorating his remarkable life and legacy. His unwavering dedication to promoting equality and fostering a strong sense of community will long be remembered in Eastleigh and the wider community.

161. LEADER'S REPORT

The Leader opened his report by confirming that letters had been sent to the relevant Government departments on the resolutions passed by the County Council on 18 May regarding consideration to amending the code of conduct provision in the Localism Act 2011, and funding for free school meals. The Leader also confirmed that the Director of Children's Services had issued a communication to all schools reminding them of the updated non-statutory school uniform guidance to assist with developing and implementing their school uniform policy and highlighting the need for schools to keep their uniform policy affordable.

The Leader also updated the Council on the following:

County Deal: it was with disappointment the Leader confirmed that despite the potential benefits (new funding of £1.14bn together with extra powers and investment) and extensive discussions with all Councils and wider stakeholders, the Leaders of the three Unitary Councils of Southampton, Portsmouth and Isle of Wight had requested a separate deal, one for the Unitary Councils and one for the County area. The Government have been consistently clear there was only one single wider Pan-Hampshire Deal open for discussion. The Leader confirmed the County Council would continue to work constructively and meaningfully with all local and regional partners to secure the best outcomes for residents, which was the opportunity the County Council had intended to strengthen through a County Deal arrangement.

County Council budget consultation: the Leader took the opportunity to remind Members that the County Council's budget consultation would close on Sunday 23 July. As a result of many years of underfunding by central Government, together with inflation, rising costs and demands for vital services such as social care, the budgets of councils across the country were under pressure against the backdrop of the legal requirement to deliver a balanced budget for the start of each financial year. The Leader highlighted that the County Council faced some very difficult future spending decisions on the delivery of local services leading up to April 2025 and strongly encouraged residents and stakeholders across Hampshire to have their say.

In the meantime the Leader and Deputy Leader were continuing to actively engage with Government Ministers and Hampshire MPs regarding the financial pressures, and how they could work with the County Council to support the continued delivery of quality services for Hampshire residents in the short and long term.

Investment in adult social care: the Leader confirmed that on 18 July Cabinet had approved the commencement of a formal public consultation on the County Council's proposals to invest £173m to transform nursing and specialist care accommodation in Hampshire over the next five to six years. The proposals would see the Adult Social Care service concentrating on specialist nursing care, complete dementia care and short-term support to either prevent a hospital admission or support a hospital discharge. The Leader strongly encouraged care home residents, their families and staff together with Hampshire residents and organisations to respond to the consultation, which would open at the start of September and run for 10 weeks. The consultation outcomes would be considered by the Health and Adult Social Care Select Committee in January 2024 prior to any formal decisions being taken.

Funding for roads: the Leader confirmed that on 18 July Cabinet had approved a proposal to use reserves to deliver a £22.5m three-year programme to enable more localised repairs across the 5,000 mile road network in Hampshire. The additional funding would facilitate extra operational resources to address road defects more quickly, utilising new and innovative repair treatments and processes. Many years of insufficient national funding for highway maintenance had taken its toll on the road network throughout the UK, a crisis that was being brought to the attention of the Prime Minister to address. Hampshire's Highways' teams continue to work hard to keep the road network in a safe and serviceable condition using the limited resources they have. The Leader encouraged all residents and users of Hampshire's road network to keep using the County Council's online system to report potholes to ensure they are logged and scheduled for repair as soon as possible.

Armed Forces: the Leader reported that Cabinet had been pleased to continue the County Council's commitment and active support for the Armed Forces by agreeing to sign the updated Armed Forces covenant at a formal ceremony later in the year. The Leader had the honour of representing the County Council at three events to thank and commemorate the Armed Forces for their service, namely: a reception to mark the 30th Anniversary of the Royal Logistic Corps based in Worthy Down; the Gurkha Day event at Sir Harold Hillier Gardens, and the laying of a wreath at Lepe Park recognising the 79th anniversary of D-Day.

Holiday Activities and Food (HAF) scheme: the Leader was pleased to announce that the County Council would be delivering the Government-funded HAF scheme for a third summer providing healthy food and activities for children from reception to year 11 who receive income-based free school meals during term time, with a small number of places available for children of other vulnerable families. Demand for places can be high, therefore the Leader encouraged parents to check online for local venues delivering the scheme to add their name to waiting lists to take advantage of cancellations that may arise.

Member Champion for the Homes for Ukraine Scheme: the Leader was pleased to announce Councillor Rod Cooper as the Member Champion for the Homes for Ukraine Scheme. The County Council was continuing to work in partnership with other local authorities and community organisations to ensure the Scheme enables Ukrainian families to settle safely and swiftly into the County.

The Leader took the opportunity to thank all of the County Council's Member Champions for their dedication, knowledge and enthusiasm in these roles.

The Leader had the pleasure in attending the Education Awards which recognise the hard work and dedication of teachers, support staff, volunteers and school governors across Hampshire. The Leader was particularly pleased to see Brian Pope, the County Council's former Assistant Director of Education and Inclusion receive a Special Recognition Award for his 30 year career in education.

The Leader also had pleasure in congratulating the NHS on its 75th anniversary on 5 July and looked forward to continuing the County Council's close collaboration to serve local residents. He also offered a heartfelt 'thank you' to the thousands of people in Hampshire who give their time and commitment to volunteering in local communities and organisations to make a difference to the lives of people and places across Hampshire.

In conclusion, the Leader reported on Hampshire Day on 15 July providing an annual opportunity to celebrate all that makes Hampshire the place it is. During July and August, the Hampshire Food Festival would be showcasing the very best of Hampshire's food and drink producers in events across the county. Hampshire's five country parks had once again all regained Green Flag status recognising their excellent facilities and quality maintenance. Finally the Leader was pleased to announce the launch of the Hampshire Business Awards to champion and recognise the achievements of the county's business community. Nominations for the awards are open until 15 September, including the Made in Hampshire award sponsored by Hampshire County Council. The Awards ceremony will be held on 30 November at the Farnborough International Exhibition and Conference Centre to which all shortlisted individuals and businesses would be invited.

162. QUESTIONS UNDER STANDING ORDER 16.1.1

Executive Members responded to questions submitted, as published, in accordance with Standing Order 16.1.1.

163. APPOINTMENTS

The Council considered the report of the Chief Executive as presented by the Leader of the Council.

The Leader also proposed an additional appointment which had been notified to the County Council after the agenda papers had been published.

RESOLVED:

That the County Council approve the appointments set out in the report together with the additional appointment of Councillor Judith Smyth as the Unitary Council Co-opted Substitute Employer Representative on the Pension Fund Panel and Board for the municipal year 2023/24.

164. **2022/23 - END OF YEAR FINANCIAL REPORT**

The Council considered the report of the Cabinet setting out the end of year position for the financial period 2022/23, seeking approval of the County Council's treasury management activities and prudential indicators together with several other financial recommendations.

In presenting the report the Leader started with the outturn position and was pleased to report that even during a very difficult year, with inflationary pressures hitting many of the County Council's services, the end of year position was to come in slightly under budget, thanks mainly to the early delivery of the SP23 savings programme. The Leader thanked all the officers and Cabinet members for their strong financial stewardship over this difficult year.

Nonetheless, the Leader highlighted the importance of trying to stay ahead of the financial challenges that the Council faced, therefore the availability of reserves had been looked at to see what might be available to secure the financial position up to 2025/26 and to fund a number of urgent priorities. This was not something he had wanted to do but there was no choice if the Council was to remain solvent over the medium term.

The Leader also highlighted that funding of £89m had been re-prioritised, £22.5m of which would be used on the road network over the next three years. It was also necessary to ensure that the Council was prepared for the switch off of analogue lines in 2025 which would impact a number of services, therefore £5m was being invested in the switch over to digital alternatives.

In conclusion, the Leader moved the recommendations and commended them to the Chamber.

There were no questions or debate. The recommendations were put to the vote and agreed by the majority of Members present.

RESOLVED:

That the County Council approves:

- a) The report on the County Council's treasure management activities and prudential indicators set out in Appendix 2.
- b) The transfer of unused budget of £4.1m within Corporate Services and Hampshire 2050 to the Budget Bridging Reserve.

- c) An additional investment of £7.5m per annum for the next three years for highways reactive maintenance, to be met from reserves.
- d) Funding of £5.24m for the switch from analogue to digital to be met from reserves.
- e) The review of earmarked reserves resulting in a transfer of £61.26m to the Budget Bridging Reserve.
- f) A variation to the 2024/25 Alderwood School (Aldershot) capital scheme of £2.7m resulting in an estimated scheme cost of £12m with the additional funding coming from a mix of developer contributions (£1m) and resources transferred from 2023/24 (£1.7m).
- g) The updated capital programme presented in Table 4 of Appendix 3 including changes to the programme since February 2023.

165. HAMPSHIRE MINERALS & WASTE PLAN DEVELOPMENT SCHEME

The Council considered the report of the Cabinet recommending a revision to the Hampshire Minerals and Waste Development Scheme.

There were no questions or debate. The recommendations were put to the vote and agreed by the majority of Members present.

RESOLVED:

That the Council approve the revised Hampshire Minerals and Waste Development Scheme, which sets out the timetable and programme for the partial update of the Hampshire Minerals and Waste Plan, to come into effect from July 2023.

166. NOTICE OF MOTION

- a) Motion 11a) - Gurkha's Pensions

The Council considered the Amended Notice of Motion (as published) proposed by Councillor Alex Crawford and seconded by Councillor Andrew Joy, submitted in accordance with Standing Order 18.1.

During the course of debate many Members spoke in support of the Motion. It was highlighted that many Gurkha veterans are reliant on Pension Credit or having to supplement their income by carrying out multiple jobs at a time when they should be experiencing a well-earned retirement.

RESOLVED:

Whilst the Council itself already fulfils its Armed Forces Covenant Duty to these Gurkha veterans, Council asks the Leader of the Council to write to the Government to urge further exploration of scope to resolve the

Gurkha veterans' outstanding concerns with respect to pensions and other welfare issues, as this would be the most equitable way of recognising the unswerving loyalty, courage and sacrifice of these Gurkha veterans in service to the United Kingdom as soldiers in the British Army.

b) Motion 11b) - Underage Vaping

Councillor Martin Tod declared a personal interest as Chief Executive of a men's health charity.

The Council considered the Notice of Motion (as published) proposed by Councillor Bill Withers and seconded by Councillor Neville Penman, submitted in accordance with Standing Order 18.1.

An Amendment to the Motion was proposed by Councillor Gavin James and seconded by Councillor Martin Tod in accordance with Standing Order 19.7.3 to insert or add words, that the following recommendation be added:

"This Council recognizes that single use vapes (disposable) are often the gateway for young people to access vaping products. They also cause environmental damage and an unwelcome hazard in waste collection. Hampshire Council will support the LGA in campaigning for a ban on these products by 2024 by writing to all Hampshire MPs."

During the course of debate, many Members spoke in support of the Motion. Concerns were raised about current marketing practices; the amount of sugar in fruit flavoured vapes and the impact on dental health; environmental and safety impacts, an example was given of a recent incident whereby a waste collection vehicle caught fire caused by disposable vapes, and the links to other health issues such as anxiety, mental health problems and the effect on brain development.

RESOLVED:

1) Strengthening work Primary and Secondary Schools:

The Council shall strengthen work to tackle underage vaping in collaboration with local schools, educational authorities, and relevant health organisations. This work will focus on educating students, parents, and teachers about the risks, health consequences, and legal implications of underage vaping. The aim is to empower individuals with knowledge and equip them with effective strategies to prevent and combat this issue.

2) Strengthen Enforcement of Underage Sales Restrictions:

To curtail the visibility and accessibility of vaping products the Council shall continue to ensure that retail outlets do not sell vapes to under 18s and that retail outlets are fully compliant with strict

national regulations on product standards, packaging requirements, and responsible advertising practices.

- 3) This Council recognises that single use vapes (disposable) are often the gateway for young people to access vaping products. They also cause environmental damage and an unwelcome hazard in waste collection. Hampshire Council will support the LGA in campaigning for a ban on these products by 2024 by writing to all Hampshire MPs.

167. HAMPSHIRE AND ISLE OF WIGHT FIRE AND RESCUE AUTHORITY

- a) HIWFRA Questions

No questions had been received in accordance with Standing Order 16.3.

- b) HIWFRA Report

The Council received and noted the report as presented by Councillor Rhydian Vaughan in his capacity as Chairman of the Hampshire and Isle of Wight Fire and Rescue Authority.

168. ANNUAL REPORT OF THE HAMPSHIRE 2050, CORPORATE SERVICES AND RESOURCES SELECT COMMITTEE

Following endorsement of the annual report by the Hampshire 2050, Corporate Services and Resources Select Committee at their meeting on 13 July, the Council received and noted the report summarising the work carried out by the Council's Select Committees during 2022/23.

The Chairman thanked past and present Members together with the officers supporting the Committee for the work they had done.

169. ANNUAL REPORT OF THE HEALTH AND ADULT SOCIAL CARE SELECT COMMITTEE

The Council received and noted the Annual report of the Health and Adult Social Care Select Committee summarising the health scrutiny work carried out by the Committee during 2022/23.

The Chairman thanked Members together with the officers supporting the Committee for the work they had done.

170. EXECUTIVE AND COMMITTEE REPORTS

The following information reports were received:

- a) Executive Lead Member for Children's Services
 - Department for Work and Pensions Household Support Fund – April

2023 to March 2024

- b) Executive Member for Education
 - Additional specialist education provision for Hampshire

The Meeting closed at 12.50pm.

Chairman,

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COUNCIL MEETING, 28 SEPTEMBER 2023

REPORT OF THE
Cabinet
PART I

1. Hampshire 2050 Vision Revalidation and Mid-term Review of Hampshire County Council's Serving Hampshire Strategic Plan

- 1.1 At its meeting on 18 July, the Cabinet considered a report setting out the Hampshire 2050 (H2050) Vision Revalidation and Mid-term Review of Hampshire County Council's Serving Hampshire Strategic Plan.
- 1.2 Following a series of Commission Hearings between 2018 and 2019, the Hampshire 2050 Vision was approved on 23 September 2019. Given the time that has passed, and the changes in society which occurred since the original H2050 Commission, it was considered appropriate to conduct a light-touch review the H2050 Vision document, ensuring that the policies and recommendations within remain fit for purpose and relevant. The findings of the revalidation work indicated that the Vision remains largely fit for purpose. Updates have been made to reflect the economic changes over the past five years and to enable wider engagement and full integration with the Serving Hampshire Strategic Plan. The changes are set out in Appendix 1 to the Cabinet report.
- 1.3 The Cabinet approved the revised H2050 Visions, Policies and Recommendations and the Strategic Overlay and undertook to report to County Council for information and awareness. Following this internal revalidation process, the Hampshire 2050 Partnership will be re-engaged, commencing with a summit in late 2023
- 1.4 The Mid-term Review of the County Council's Serving Hampshire Strategic Plan and integration was also considered and endorsed by Cabinet. The mid-term review has been undertaken to clarify and strengthen alignment with the Vision and reflect changes to the County Council's priorities since the Plan was first approved in 2021. Alongside the mid-term review of the Plan, the corporate performance framework has also been refreshed, and a revised Performance Assurance Framework is proposed to ensure the County Council's delivery against its Strategic Plan, and contributions to the H2050 Vision, are reported to Members. The proposed changes to the Strategic Plan will enable improved oversight of the County Council's delivery against the H2050 Vision and recommendations as part of its wider organisational strategy.
- 1.5 The proposed revised Serving Hampshire Strategic Plan is set out at the appendix to this report. The main areas of change are:

- a new 'Introduction' to the Strategic Plan – the most significant of the changes proposed, the re-written introduction (or Overview) seeks to reposition the plan within the current context that the County Council is operating within, and its ambitions for the next two years;
- the Priorities for each of the Strategic Outcomes – several subtle changes are proposed to the priority statements that sit below the four Strategic Outcomes, in order to better reflect the County Council's role in delivering against the Hampshire 2050 Vision; and
- changes to the underpinning 'Principles' for how the Strategic Plan will be delivered – it is proposed that the existing statements setting out 'the way we work', are replaced by the new organisational Vision and Values.

1.6 The full report to Cabinet can be found at item 10 on the following link and is appended to this report: [Cabinet - 18 July 2023](#)

RECOMMENDATIONS

That the County Council:

- a. Approves the Serving Hampshire Strategic Plan 2021 – 2025, Mid-term Review a set out in the appendix to this report.
- b. Receives and notes the revalidated Hampshire 2050 Vision as approved by Cabinet and set out in Appendix 1 to the Cabinet report.

Serving Hampshire Strategic Plan 2021-2025

Mid-term review 2023



Overview

Hampshire is a great county to live, work, visit and play. As a county council we want to work to ensure Hampshire stays like this – now and into the future – so we can continue to make a positive impact on resident's lives, and so all communities can share in this vision.

Hampshire County Council delivers the majority of Hampshire's public services, to 1.4 million residents, and we are responsible for around 80% of all spend on council services in the county, amounting to £2.6 billion a year. We are uniquely positioned in Hampshire to not only provide services directly to our residents, but to also represent Hampshire's interests, influence partners such as central Government and champion key issues on behalf of everyone who has a stake in Hampshire – now and in the future.

Of key importance to us is maintaining our county's economic prosperity through championing Hampshire's businesses, encouraging economic growth and helping to ensure we have an excellent education and skills offer which is fit for the future and accessible to all. By bringing new investment and new opportunities into Hampshire to stimulate all aspects of our local economy and increase the county's competitiveness and growth, we can work to bring far-reaching benefits for residents, communities, and businesses and improve people's lives for years to come. Hampshire County Council is truly 'open for business', and we want to work with the business sector as well as our public sector partners to help our economy go from strength to strength.

A successful economy is underpinned by healthy and happy, resilient communities, and recognising the link between these two will form the basis of all that we do as an organisation. By building resilient communities, which thrive within a prosperous economy, we can ensure our social care services are targeted where they are needed most and contribute to creating a good quality of life for everyone in Hampshire. Furthermore, recognising how our unique natural and built environment in Hampshire, with its two national parks, historic cities and 290 miles of coastline, is also of key importance to securing this quality of life remains at the heart of our strategic priorities for the present and future.

In developing our Strategic Plan, we are additionally guided by the Hampshire 2050 Vision. This collective vision for Hampshire the place sets out what both public and private sector partners with a joint vested interest in Hampshire's future aim to achieve over the next few decades. As the County Council we have a dual role in this work – both as a convenor and facilitator of activity against some of these aims, and as a lead agency for direct delivery against others. Our Strategic Plan sets out what our contribution to delivering the Hampshire 2050 Vision will be over the length of this Plan.

Along with many other public sector organisations, local government has faced significant and continuous financial pressures over the past decade. Over half a billion pounds has been removed from the County Council's budget since 2008, due to ongoing reductions in central Government funding, increasing costs and a steadily rising demand for our vital services such as social care for vulnerable children and adults. Our Strategic Plan sets out what our priorities as an organisation are, providing a framework to help us effectively direct our limited resources at supporting the most vulnerable residents in Hampshire whilst building resilient communities who can benefit from a prosperous economy.



Outcomes

Outcome one:

Hampshire maintains strong and resilient economic growth and prosperity

Our priorities are:

- Working with our partners to foster a strong, knowledge based, sustainable and inclusive Hampshire economy
- Ensuring Hampshire has the right conditions for economic innovation to flourish
- Enhancing our competitiveness as an international gateway and globally connected economy
- Maximising opportunities for employment and inclusion by equipping people with the right skills now and in the future to support, and benefit from, economic growth in our key sectors
- Maintaining and developing vibrant places across Hampshire that offer people thriving communities in which to work, visit, live and do business

Outcome two:

People in Hampshire live safe, healthy and independent lives

Our priorities are:

- Enabling all children and young people to have the best possible start in life
- Secure high achievement for all children and young people, especially those from more vulnerable groups
- Helping people to stay well and look after their physical and mental health, whilst maintaining their independence
- Support the most vulnerable in Hampshire by ensuring their statutory needs are met and they are cared for in the right place, at the right time and at an appropriate cost.
- Working with partners to keep our communities safe, particularly children and vulnerable adults
- Equipping all sectors of society with the skills required to take advantage of technological advances

Outcome three:

People in Hampshire enjoy a rich and diverse environment

Our priorities are:

- Working with our partners towards securing carbon neutrality for Hampshire by 2050 and becoming resilient to a two degree rise in temperature – by championing climate change action, focusing on the resilience of our own estate and supporting communities to be resilient to the impacts of the changing environment
- Maintaining and enhancing Hampshire's unique natural and built environment, striving for Environmental Net Gain across both, and engaging with communities to promote resilience and health and wellbeing
- Protecting Hampshire's breadth of character and heritage, valuing both rural and urban communities
- Planning and delivering low carbon and economically critical infrastructure, and promoting a sustainable and more resilient transport network
- Leading on opportunities to shape sustainable places across the County that enhance communities and environments – facilitating partners and people to come together with common vision and purpose

Outcome four:

People in Hampshire enjoy being part of strong, inclusive, resilient communities

Our priorities are:

- Supporting prosperous communities in Hampshire by tackling health and social inequalities, improving equity of educational achievement, and creating opportunity for all residents
- Enabling communities to be more resilient and connected
- Promoting the development of communities that support and uphold equity, diversity and sustainability
- Supporting and working in partnership with a thriving and diverse voluntary and community sector and body of volunteers

Vision and values

In delivering these priorities on behalf of those who live, work and play in Hampshire, we also have the following visions and values as an organisation which guide everything we do:

Our vision

Serving the people
of Hampshire with
purpose and pride
to improve lives
today and for tomorrow.

Our values

• **Professionalism** – We work hard to deliver the best services that we can and we hold ourselves **accountable** for our performance. We have pride in what we deliver and enable.

• **Working as one organisation** – We **collaborate** with each other and our partners for the good of our service users. Support each other to recover quickly from setbacks and take responsibility in managing our personal and organisational **wellbeing**. We **work together** to ensure we are a healthy and **resilient** organisation.

• **Integrity and respect** – We value and encourage every individual for their unique strengths, and demonstrate our confidence in each other through our language and behaviour. We are fair, honest and reliable in everything we say and do.

• **Making a difference** – Our work puts people at the forefront of what we do and helps communities across the County to thrive. We **care**.

• **Continuous improvement** – We are **ambitious**. We challenge ourselves to innovate, be creative and work to create a sustainable, future proof Hampshire.

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Cabinet
Date:	18 July 2023
Title:	H2050 Vision Revalidation and mid-term review of Hampshire County Council's Serving Hampshire Strategic Plan
Report From:	Director of Hampshire 2050 Director of People and Organisation

Contact name: Gary Westbrook
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Purpose of this Report

1. To update Cabinet on the findings of the work to revalidate the H2050 Vision as well as the mid-term review of the Serving Hampshire Strategic Plan ('the Plan').
2. To seek approval for the revised H2050 Visions, Policies and Recommendations ('the H2050 Vision').
3. To seek approval for the revised text of the Serving Hampshire Strategic Plan 2021 – 2025, Mid-term Review, as well as its associated Performance Assurance Framework.
4. To highlight key risks and issues identified through the revalidation work and outline the strategic overlay which draws the different drivers of H2050 together.
5. To recommend an approach to the next phase of work, including stakeholder engagement and the different roles for Hampshire County Council within this.

Recommendations

6. That Cabinet approves the revised H2050 Visions, Policies and Recommendations as set out in Appendix 1.

7. That Cabinet approves the wording of the 'Strategic Overlay' which brings the H2050 drivers together as set out in Appendix 3.
8. That Cabinet approves the Serving Hampshire Strategic Plan 2021 – 2025, Mid-term Review and recommends approval of the Plan to the County Council.
9. That Cabinet notes the key risks, issues and next steps.
10. That authority to make any further minor changes to the Vision, Strategic Overlay, Policies and Recommendations, such as may be required through further engagement with the Hampshire 2050 Partnership, is delegated to The Director of Hampshire 2050 and Assistant Chief Executive, in consultation with the Leader.

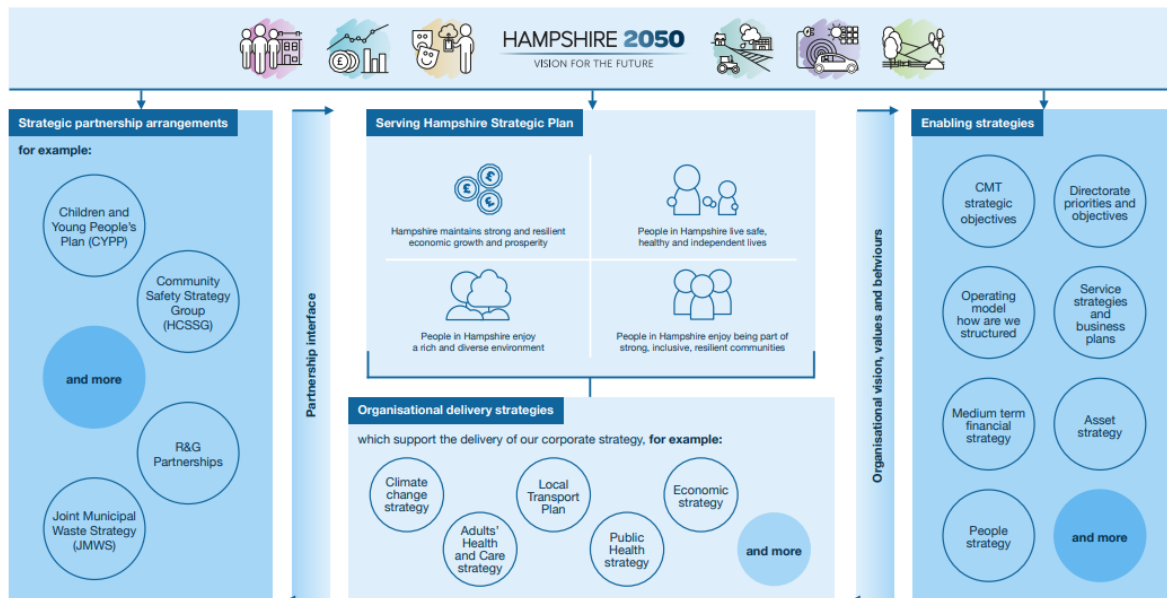
Executive Summary

11. Following a series of Commission Hearings between 2018 and 2019, the **Hampshire 2050 Vision** was approved on 23 September 2019. It is a vision for the whole of Hampshire, prepared by expert commissioners ('The H2050 Commission') and endorsed by a range of partners ('The H2050 Partnership') (See Appendix 2). Hampshire County Council led and facilitated the preparation of this vision, but it is a vision which requires shared ownership across the partnership.
12. Given the time that has passed, and the changes in society that have occurred since the original H2050 Commission, a review of the H2050 Vision has been conducted to ensure that it remains fit for purpose and relevant.
13. Noting the considerable depth of research which went into the preparation of the H2050 Vision, the scope of current work was to ensure that policies and recommendations remain relevant and reflective of priorities for Hampshire; it was explicitly not to 'start again' and rewrite completely the H2050 report. For this reason, this revalidation phase has taken the form of an objective internal review by Hampshire County Council officers.
14. The findings of the revalidation work indicate that, overall, the Hampshire 2050 Vision remains fit for purpose. However, some changes have been proposed to individual policy statements and recommendations, as set out in Appendix 1.
15. The revalidation work has highlighted some key questions or areas for further consideration. Not least is an organisational desire to understand not 'what' the recommendations are, but 'how' they will be delivered. It is recognised that, as a Hampshire-wide strategy, this is a question for all partners to consider. Hampshire County Council will have a dual role. Firstly, in facilitating co-ordination and collaboration on key, cross cutting issues and, secondly, considering how as an organisation it will respond to the recommendations in its role as a member of the partnership.

16. In order to ensure that there is clear read across between the H2050 Vision and the County Council's own organisational strategy and its role as a partner, a mid-term review of the Serving Hampshire Strategic Plan has been undertaken to clarify and strengthen alignment between the two, as well as to recognise and reflect any changes to the County Council's priorities since the Plan was first approved in 2021. Alongside the mid-term review of the Plan, the corporate performance framework has also been refreshed, and a revised Performance Assurance Framework is proposed to ensure the County Council's delivery against its Strategic Plan as well as its contributions to the H2050 Vision are reported to Members.
17. Finally, this report considers next steps for the H2050 revalidation process, including stakeholder engagement and Hampshire County Council's role.

Hampshire 2050 revalidation - contextual information

18. The overall objectives of this programme of work are:
 - i. To revalidate the H2050 vision, ensuring that the initial drivers remain relevant, taking into account changing emphases of priorities.
 - ii. To realise the vision through moving from a 'driver' focused approach, to one which is outcome and delivery focused.
 - iii. To move beyond the commission phase; engaging partner organisations, using the vision as a catalyst for shared ownership of the outcomes and a step change in how the region works together to address key strategic issues.
19. This report presents findings from the first objective and discusses the approach to the second and third.
20. It is recognised that the H2050 Vision is a component of a wider strategy landscape across the both the County Council and wider stakeholders and partners. For example, it is a place-based vision that the County Council is working towards, but one that should also be driving the strategic intent of a range of other partners across other organisations and sectors such as businesses, health, education etc.
21. Early work has already been developed with CMT to make sense of this strategic landscape and the relationship / golden thread between the shared place-based ambition for Hampshire and the key strategies explaining how the County Council articulates, prioritises, and delivers through its operating model.



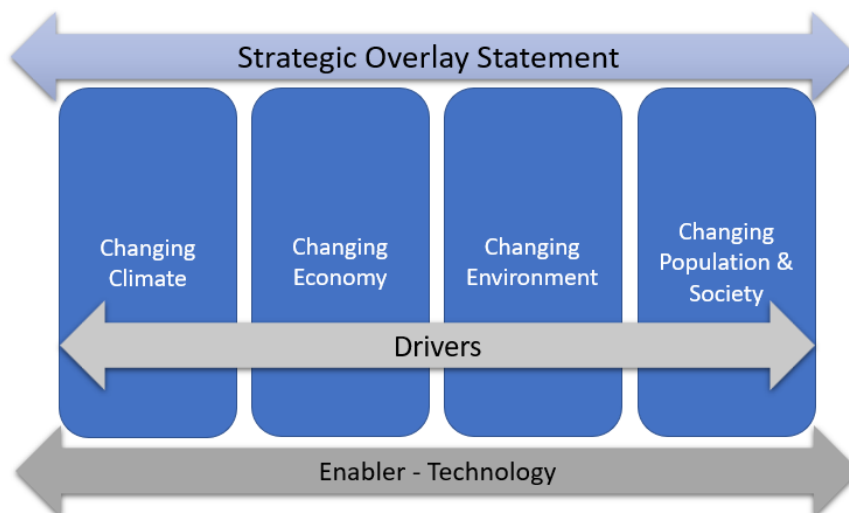
22. In February 2023, a process of internal engagement took place on the H2050 Vision, including a workshop with the Chief Officers Group (COG), engagement with subject matter experts from each Directorate, a discussion with each DMT and a discussion at CMT.
23. Separately, a session was held with Hampshire Chamber of Commerce, in response to the Leader's desire for early strategic engagement with business.

H2050 Revalidation findings

24. The findings show that overall, whilst the policy statements and recommendations are still fit for purpose, some minor amendments are recommended. Proposed changes relate to clarity of meaning, removal of duplication and updates in light of societal changes which have taken place since the Vision was first drafted.
25. There were a few consistent feedback areas identified through the internal engagement. These included:
 - A desire to understand how the recommendations would be **prioritised** and how they would be **delivered** in the context of the role the County Council would specifically play in driving and delivering the outcome. However, each partner of H2050 may have different priorities. It is therefore considered that the question of prioritisation is one for each individual organisation and, in the case of the County Council, can be considered under the Serving Hampshire Strategic Plan, as described in paragraph 35 onwards.

- Many parts of the organisation have expressed a desire to see more in the way of **social value, inclusion and equity**. These themes were deeply considered in the original commission and reflected in the recommendations. Where appropriate recommendations have been amended to highlight these areas. However, officers will ensure that the themes continue to be considered throughout the next phase of work.
 - Detailed comments have been received about **specific subject areas** such as Health and Wellbeing, Nature etc. Again, where appropriate, recommendations have been amended to reflect this, but in some cases, it is more appropriate for these subject specific areas to be picked up through each organisations' consideration of how it will respond to the recommendation.
 - Questions were raised about whether the recommendations are **geographically targeted**. It is true that Hampshire is a polycentric place and therefore, different approaches may be needed for different areas. However, again, this is more a question of how the recommendations are delivered.
 - Finally, comments were received about **what 'sort' of economic growth** Hampshire is seeking – for example, many comments reflected 'green growth' and 'good jobs'. Adult's Health and Care in particular reflected the need to recognise the importance of the core 'BAU' economy which underpins Hampshire – for example, the health and care industries - as well as more distinctive areas of growth.
26. Officers have considered all of the feedback, exercising care in not recommending changes unless necessary. Recommendations for changes, as agreed by CMT are included at Appendix 1.
27. The most significant proposed change is to remove 'Changing Technology' as a driver. This is not to devalue the role of technology – instead it is recognising that technology is a key enabler and underpins all of the other drivers and policy areas. The original recommendations within the 'Changing Technology' driver have either been proposed for deletion as they duplicate other recommendations within the Vision or have been moved to a different policy area within the document.
28. A further, key, observation is that more needs to be done to ensure that there is clear join-up between the drivers. Often, feedback reflected a concern that there is an inherent contradiction between the aims – “what's the priority - economic growth or protecting the environment?” for example. However, each of the drivers works together to support each other – a strong economy supports a healthy population, Hampshire's environment is the very thing that enables a thriving economy etc. A strategic 'overlay' to the drivers has therefore been developed to recognise that the ambition of the whole relies on each of the component parts working together. This is included for Cabinet consideration as Appendix 3.

29. The relationship between the strategic overlay, the drivers and the technology enabler is therefore proposed as follows:



Key risks and issues

30. As well as the detailed feedback, the revalidation process has identified some issues which it is helpful for Cabinet to consider, as follows:

- It has been variously noted that the representation of the Commissioners themselves, whilst credible and expert in their field, may not be representative of the diversity of Hampshire both in terms of age and socio-economic background for example, Children and Young People or people from different socio-economic groups. There is clear benefit in ensuring ongoing engagement with these groups and including them in delivery initiatives as this work continues through engagement and delivery phases.
- There is some degree of 'question' of how the ambition of H2050 can be married with the reality of public sector finances and the looming prospect of an SP25 savings programme. It is particularly noted that there may be a convergence of H2050 and SP25 public communications in timing. However, irrespective of the funding context for local government, it is important to retain a sense of vision and ambition for Hampshire, and the changing roles of partners and stakeholders in achieving this. The wider outcomes of H2050 should help the County Council deliver its objectives in a reduced funding model through building strong partnerships, a prosperous economy and resilient communities.
- There is a need for organisational maturity in recognising that Hampshire County Council does not need to 'own' or deliver each recommendation itself. Some recommendations will fall squarely within our delivery remit, others will require delivery in partnership, and others still may be outside of the role of Hampshire County Council or its partners and be dependent on national policy. The next phase of engagement with partners is critical to landing this shared ownership successfully.
- Finally, there is a question around the outcomes that this work is seeking for Hampshire. The H2050 work provides a clear indication of the strategic

factors which will influence the journey, but it doesn't say where we are trying to get to. Given the direction of travel, this is essentially a political question and subject to change. However, the proposed strategic overlay will bring the four policy statements together into a single holistic vision statement which should help to bring some shape to this.

31. The work to revalidate and realise the Hampshire 2050 Vision has been conceived in two phases:
 - i. An internally focused programme to re-validate the H2050 Visions, Policies and Recommendations (the subject of this report).
 - ii. An externally facing phase where the partnership is re-engaged to deliver and own the vision (the second phase)

32. This second phase involves dual roles for Hampshire County Council. On one level, Hampshire County Council holds the secretariat sponsorship function of the H2050 Vision – convening partners, maintaining momentum and facilitating shared delivery and reporting. On another level, Hampshire County Council becomes a partner itself – understanding as an organisation which of the recommendations are core to the County Council's business and which priorities it wishes to take forward as set out in the Serving Hampshire Strategic Plan. It is clear that this duality of roles has the potential to cause confusion – particularly in terms of the expectation that Hampshire County Council 'owns' and is responsible for the delivery of *all* of the recommendations, so clarity is important. The remainder of this report considers these differing roles.

Hampshire County Council as sponsor and secretariat for H2050

33. As the convenor, facilitator and programme manager for H2050, it is appropriate that Hampshire County Council has first sought to ensure that the Vision remains accurate and relevant. Once this is complete (following Cabinet approval) it is then appropriate to re-engage with the partnership. This will involve:
 - Confirming partnership membership and structure.
 - Engaging with core partners to understand their delivery and priorities against the Vision – including understanding any shared priorities.
 - Ensuring continuing focus on key areas of Children and Young People, areas of deprivation and business.
 - Thanking the Commissioners for their work and confirming an end to their engagement phase.
 - Planning and delivering a Summit in autumn/winter 2023 to draw together partners and stakeholders.
 - Developing a communications and engagement plan for H2050
 - Establishing the governance and accountability framework to drive and demonstrate progress against the H2050 vision.

34. When Hampshire County Council as the H2050 Sponsor reengages with partners, this will include engagement with Hampshire County Council as a *member* of the partnership. In terms of HCC's role as a partner, the mid-term review of the Serving Hampshire Strategic Plan will provide the springboard to identify how the County Council is delivering against the H2050 Vision and recommendations as part of its wider organisational strategy. This work will help to shape an understanding of which H2050 areas are a priority for it in the short and medium term, as described below.

Mid-term review of the Serving Hampshire Strategic Plan - context

35. As the lead partner in facilitating the Hampshire 2050 Vision, the revalidation of this work provides the opportunity to ensure that the County Council's principle strategic document is fully aligned with the priorities expressed for Hampshire 'the place'. This more overt approach to integrating the H2050 priorities into the County Council's strategic planning will ensure work to realise the Vision is mainstreamed into organisational delivery, alongside the Council's statutory priorities.

36. The current 2021 to 2025 Serving Hampshire Strategic Plan was agreed by Cabinet in July 2021. At this time the plan reflected priorities agreed based on the landscape and challenges the County Council found itself responding to at that time, including the response and recovery during the COVID19 pandemic.

37. It has been agreed that a 'light-touch' mid-term review should be undertaken of the Serving Hampshire Strategic Plan, to ensure that the plan sufficiently reflects:

- the revalidated Hampshire 2050 Vision, and how the County Council will deliver against this as part of its wider organisational strategy;
- the 'post-Covid' world and any resulting shift in priorities for the County Council; and
- any other relevant organisational focus which has changed since the Plan was first developed.

38. The intention of this review is to ensure that the current strategic outcomes, priorities and principles captured within the plan remained relevant for the remaining term (2023 to 2025), and that there is clear read across to those priorities captured within the revalidated Hampshire 2050 Vision, that are particular aligned to the County Council's own organisational objectives.

39. A further, fuller review and refresh of the Serving Hampshire Strategic Plan will be undertaken during 2024, to create a new four-year plan covering the period 2025 to 2029, following the County Council elections in 2025.

Approach to the mid-term review

40. An initial review exercise was completed to demonstrate the synergies between the current Hampshire 2050 Vision and Strategic Plan, identifying the existing alignment between the objectives and priority statements of both, as well as any observed gaps, or differing use of language. This exercise also identified where priorities were felt to be out of step with the current context and focus of the County Council.
41. The findings of this exercise clearly demonstrated the existing alignment, with shared key themes including Equality and Inclusivity, Skills, Economic Prosperity, Promotion of Hampshire's assets (including our natural and built environment), Climate Change, and Community Resilience. There were, however, some differences in language and context used across the two documents that needed to be addressed.
42. It should be noted that additionally, the Strategic Plan captures the County Council's separate priorities as an organisation in relation to specific local authority responsibilities (for example in respect of outcomes for our more vulnerable residents), which are important to retain within this review.
43. Following the completion of the internal Hampshire 2050 revalidation exercise, a further exercise has been completed reviewing the Strategic Plan priorities against the proposed revalidated Hampshire 2050 Vision. This has informed the proposed mid-term review of the Serving Hampshire Strategic Plan, set out in Appendix 4. A number of key areas have been identified where the Strategic Plan needs to be revised in order to amplify their importance against existing wording:
- the **importance of thriving businesses and a strong local economy** in helping to shape and deliver a wide range of outcomes for Hampshire residents;
 - clear integration of the vision for Hampshire as a place – **Hampshire is a great place to live, work, visit and play**; and
 - acknowledging and building on the interdependencies between economic prosperity and societal prosperity.
44. The revised Strategic Plan also seeks to articulate the different roles the County Council plays in the delivery of its priorities - as a convenor and champion, bringing together partners and stakeholders but also as a provider and commissioner of services to residents. This dual role is reflected in the delivery of the Hampshire 2050 Vision within the county - where Hampshire County

Council both convenes and facilitates partners within the 2050 Partnership, as well as being a partner involved in delivery against priorities itself.

Proposed changes to the Serving Hampshire Strategic Plan 2012 - 2025

45. The proposed revised Serving Hampshire Strategic Plan is set out at Appendix 4. The main areas of change are:
- a new 'Introduction' to the Strategic Plan – the most significant of the changes proposed, the re-written introduction (or Overview) seeks to reposition the plan within the current context that the County Council is operating within, and its ambitions for the next two years;
 - the Priorities for each of the Strategic Outcomes – several subtle changes are proposed to the priority statements that sit below the four Strategic Outcomes, in order to better reflect the County Council's role in delivering against the Hampshire 2050 Vision; and
 - changes to the underpinning 'Principles' for how we will deliver the Strategic Plan – it is proposed that the existing statements setting out 'the way we work', are replaced by the new organisational Vision and Values.
46. No changes are proposed to the four Strategic Outcomes which structure the Plan; it is considered that these remain relevant, and as they form the core foundation of the current four-year plan, it is recommended these remain unchanged.

Performance Assurance Framework

47. Alongside this review, the corporate Performance Framework (which was last refreshed alongside the current Strategic Plan), has also been reviewed to ensure that this provides a robust framework of assurance against which the overall performance of the County Council can be demonstrated.
48. The proposed new framework for corporate performance reporting seeks to streamline the current approach, to provide a specific focus on the achievements and progress against the strategic outcomes and priorities set out in the Serving Hampshire Strategic Plan, as well as providing Members with a more holistic view of assurance against County Council performance. Reflecting this approach, the framework will now be called the Performance Assurance Framework (PAF).
49. The PAF will comprise:
- an annual report to Cabinet and the Hampshire 2050, Corporate Services and Resources Select Committee. This will contain:
 - narrative demonstrating the broader achievements against the Strategic Plan, including the County Council's own contribution to the delivery of the H2050 Vision;

- reference to a number of existing principal annual reports to Members which provide performance assurance against the key areas of work listed in diagram one below, and which align to the agreed priorities set out in the Strategic Plan; and
- results of key service inspections, providing further assurance of service performance and quality;
- reporting requirements from the Office of Local Government; and
- Local Government and Social Care Ombudsman annual determinations report.



Diagram one: Proposed Performance Assurance Framework

Next Steps

50. It is recommended that the new PAF will come into effect immediately, with Cabinet receiving its first annual report in July 2024.
51. Following Cabinet discussion and confirmation of the revalidated H2050 Vision and recommendations, next steps for H2050 are proposed as follows:
52. Between **July and September 2023**, the County Council, acting in its capacity as *H2050 Secretariat* will engage with each of the 2050 partners to establish how each individual organisation is contributing to the delivery of the H2050 recommendations and seek to identify any common priorities. Meanwhile, as a *member of the Partnership*, Hampshire County Council will consider its own delivery and priorities, linking the overarching H2050 Vision with the organisational work on the Serving Hampshire Strategic Plan.

53. In **September 2023**, the revalidated Hampshire 2050 Vision will be brought to Full Council, alongside the Serving Hampshire Strategic Plan.
54. In **autumn/winter 2023**, a summit will be held to bring together all partners to hear updates on delivery and agree shared priorities for future work.
55. Further work will also be undertaken **throughout 2024** to develop the next Serving Hampshire Strategic Plan, which will cover the period 2025 – 2029 and represent a full refresh of the Plan. This will continue to reflect H2050 as well as statutory priorities and will be informed by the further work undertaken from October by the H2050 Partnership to identify shared priorities for Hampshire the place.

Finance

56. This is an overall strategy that has no financial impact for Hampshire County Council at this current stage. Any packages of work that fall under the implementation plan to achieve objectives of the H2050 Vision and Serving Hampshire Strategic Plan will be referred to the appropriate decision maker in the future.

Performance

57. The Performance and progress of the H2050 programme will be managed by Hampshire County Council as the Sponsor in consultation with the Partnership.
58. Delivery against the Serving Hampshire Strategic Plan will be monitored by the proposed Performance Assurance Framework, as set out in paragraphs 47-49.

Consultation and Equalities

59. The development of the H2050 Vision included a lengthy consultative and engagement phase. As part of the H2050 revalidation programme, a process of internal consultation has been undertaken as described in paragraphs 22 and 23 above. Members were briefed on progress against the revalidation programme, as well as the Strategic Plan mid-term review on 23 June. Further engagement will continue through the life of the H205 programme, as well as part of the Strategic Plan review in 2024.
60. EIA Impact – Neutral. The Hampshire 2050 Vision re-validation and realisation along with the Strategic Plan mid-term review seek to agree the strategic direction for both Hampshire County Council and The Partnership. Therefore, due to the scale of this programme, the EIA is neutral as the Hampshire 2050 Vision and Serving Hampshire Strategic Plan are a strategic overview guiding programmes and projects within the County Council. The Hampshire 2050 re-validation does, however, clearly recognise that the subjects of inclusion and

diversity remain core priorities – and this is also the case for the mid-term review of the Strategic Plan. Although the EIA is neutral to the overall Hampshire 2050 re-validation and revalidation programme, the EIA process will be applied to any projects and programmes that are developed to support the Hampshire 2050 revalidation and realisation programme. This will also be the case for the Strategic Plan. The overall Vision of Hampshire 2050 and the Serving Hampshire Strategic Plan place prominence on social justice, inclusion and equity, although this EIA is centred around the amendments to the H2050 Commission Vision and the Strategic Plan mid-term review, the overall vision for both seeks to provide a positive impact to all protected characteristics.

Climate Change Impact Assessments

61. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.

Climate Change Adaptation and Mitigation

62. The Hampshire 2050 Vision re-validation seeks to agree the strategic direction for both Hampshire County Council and partners. Therefore, due to the scale of this programme, the climate change decision tools were not applicable as the Hampshire 2050 is a strategic overview guiding programmes and projects within the County Council. The Hampshire 2050 re-validation does, however, clearly recognise that climate change adaptation and mitigation remains a core priority and a key driver for change as identified by the 2050 Commission. Although the tools cannot be applied to the overall Hampshire 2050 re-validation itself, the tools can be applied to any projects and programmes that are developed to support the Hampshire 2050 revalidation and realisation. This is also the case for the Strategic Plan mid-term review and its associated projects and programmes of work.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

Other Significant Links

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
Extraordinary County Council 23rd September, 2019	23.09.2019
Commission of Inquiry	05.02.2018
Direct links to specific legislation or Government Directives	
<u>Title</u>	<u>Date</u>

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

EIA Impact - Neutral

The Hampshire 2050 Vision re-validation and realisation along with the Strategic Plan mid-term review seek to agree the strategic direction for both Hampshire County Council and The Partnership. Therefore, due to the scale of this programme, the EIA is neutral as the Hampshire 2050 Vision and Serving Hampshire Strategic Plan are a strategic overview guiding programmes and projects within the County Council. The Hampshire 2050 re-validation does, however, clearly recognise that the subjects of inclusion and diversity remain core priorities – and this is also the case for the mid-term review of the Strategic Plan.

- 2.1 Although the EIA is neutral to the overall Hampshire 2050 re-validation and revalidation programme, the EIA process will be applied to any projects and programmes that are developed to support the Hampshire 2050 revalidation and realisation programme. This will also be the case for the Strategic Plan. The overall Vision of Hampshire 2050 and the Serving Hampshire Strategic

Plan place prominence on social justice, inclusion and equity, although this EIA is centred around the amendments to the H2050 Commission Vision and the Strategic Plan mid-term review, the overall vision for both seeks to provide a positive impact to all protected characteristics.

Appendix 1
Revised Vision and recommendations.

Changing Climate		
Policy Statement		
	Changing Climate Policy Statement	Re-validated Changing Climate Policy Statement for Cabinet Confirmation
	Changing Climate - To develop and promote a focus on embedding climate resilience and mitigation across key policies and sectors, working with communities across Hampshire.	Changing Climate – Embed climate resilience and mitigation across all key policies and sectors, working with communities across Hampshire.
Recommendations		
	Changing Climate Recommendation	Re-validated Changing Climate Recommendation for Cabinet Consideration
1	Ensure that climate resilience and mitigation (e.g., energy and water efficient; flood and heat adapted) is a primary objective for infrastructure and buildings (existing and new), services, businesses, the natural environment (including environmental services, landscape, heritage) and health & wellbeing.	Ensure that climate resilience and mitigation (e.g., energy and water efficient; flood and heat adapted) is a primary objective for all sectors.
2	Prioritise the reduction of carbon emissions from the key sectors of housing and transport.	<i>No change.</i>
3	Support, enable and empower communities to be more resilient and work together to respond to the impacts of a changing climate (e.g., flooding, heat waves).	Support, enable and empower all communities to be more resilient and work together to respond to the impacts of a changing climate (e.g., flooding, heat waves).
4	Develop policies to support the transition to clean, locally generated, renewable energy, reduce waste and support the sourcing of local sustainable, produce, natural resources and Employment.	Support the transition to clean, locally generated, renewable energy, reduce waste and support the sourcing of local sustainable, produce, natural resources and Employment.

Changing Environment		
Policy Statement		
Changing Environment Policy Statement	Re-validated Changing Environment Policy Statement for Cabinet Consideration	
<p>Changing Environment - Develop and promote a focus on sustaining and enhancing Hampshire's environment to strengthen Hampshire's economy and society.</p>	<p>Changing Environment – Sustain and enhance Hampshire's environment to strengthen Hampshire's economy and society.</p>	
Recommendations		
Changing Environment Recommendation	Re-validated Changing Environment Recommendation for Cabinet Consideration	
1	Work with partners to understand and develop key strategies and policies that recognise the benefits of net environmental gain across all sectors.	Understand, deliver and maximise the benefits of net environmental gain across all sectors.
2	Develop and promote community resilience and individual health and wellbeing by taking full advantage of Hampshire's natural environment.	Engage communities with Hampshire's Natural Environment to develop and promote community resilience and individual health and wellbeing.
3	Develop initiatives to tackle urban/ rural divide and deliver equitable local capacity and resilience (for example a better management of urban sprawl).	MOVE TO POPULATION AND SOCIETY DRIVER Develop initiatives to tackle urban/ rural divide and deliver equitable local capacity and resilience.
4	Tackle the major causes of poor air quality with a specific focus on reducing harmful emissions.	<i>No change.</i>
5	Recognise the multiple value of green infrastructure and advocate for the provision of green spaces to be one of the fundamental drivers in planning policy.	Recognise the multiple value of green and blue infrastructure and advocate for the provision of green spaces to be one of the fundamental drivers in planning policy.
6	Promote a joined-up approach that links local authorities, health bodies and civil society to deliver greater access to nature for all, for example optimising access to country parks and extending public rights of way.	Promote a joined-up approach that links local authorities, health bodies and civil society to deliver greater access to nature for all.
7	Ensure that future development makes the optimum use of available land, prioritising brownfield regeneration.	Ensure that future development makes the optimum use of available land, prioritising sustainable locations and brownfield regeneration.

Changing Economy		
Policy Statement		
	Changing Economy Policy Statement	Re-validated Changing Economy Policy Statement for Cabinet Consideration
	Changing Economy - Maintain a focus on fostering a knowledge-based and sustainable Hampshire economy, working closely with businesses and relevant agencies in Hampshire including our universities.	Foster a strong, knowledge based, sustainable and inclusive Hampshire economy, working closely with relevant agencies, businesses, higher and further education and skills providers.
Recommendations		
	Changing Economy Recommendation	Re-validated Changing Economy Recommendation for Cabinet Consideration
1	Develop the 'Place Story' for Hampshire to define a Hampshire brand to promote, support and encourage appropriate economic development and a compelling narrative to cohere business, communities, the neighbouring cities of Portsmouth and Southampton, and the Isle of Wight around a unified approach and vision.	Develop a shared narrative for Hampshire to define a Hampshire brand to promote, support and encourage appropriate economic development and a compelling narrative to cohere business, communities, the neighbouring cities of Portsmouth and Southampton, and the Isle of Wight around a unified approach and vision.
2	Maintain, regenerate and develop vibrant settlements across Hampshire to offer attractive, stimulating and thriving business, and cultural and residential environments and communities.	Maintain, regenerate and develop vibrant places across Hampshire to offer attractive, stimulating and thriving business, and cultural and residential environments and communities.
3	Maximise opportunities for employment and inclusion through targeted upskilling both in terms of key sectors and softer skills such as creativity, innovation, and work readiness.	<i>No change.</i>
4	Maximise and prioritise support for the key sectors – digital/creative, aerospace, defence, and marine to build on the existing strengths in these areas.	Diversify and build new sectors. Build on existing strengths and work to ensure the current and future skills needs of key sectors are being met.
5	Enable Hampshire to maintain its position as an attractive place where people want to visit, live, work, and take advantage of the leisure and cultural offer. For example, promoting tourism, providing authentic experiences, and developing current and future business hubs.	Enable Hampshire to maintain its position as an attractive place to live, work, visit and play, recognising the importance of the leisure and cultural offer.
6	To secure economically critical infrastructure investment in Hampshire, especially where it will support greater internationalisation of our	To secure economically critical infrastructure and investment in Hampshire, especially where it will support greater connectivity and internationalisation

	economy. For example, through international trade and inward investment.	of our economy. For example, through international trade and inward investment.
7	Develop in partnership clear plans to set out where business districts are to be developed, incorporating grade A offices, high quality residential and public realm, with clear connectivity to transport hubs and networks.	REMOVE – DUPLICATION.
8	Embracing the opportunities of the advances of digital and other technology to support the Hampshire economy.	Embracing the opportunities of the advances of digital and other technology to support the Hampshire economy and services, both now and in the future.
9	Capitalise on Hampshire’s university capacity to maximise local benefits from roll outs, start-ups, and emerging technologies, and to retain more graduates living and working in Hampshire.	Capitalise on the Higher and Further education capacity of the Pan Hampshire area to research, support and nurture emerging technologies, businesses and entrepreneurs creating an environment which retains talent.

Changing Population & Society

Policy Statement

	Changing Population & Society Policy Statement	Re-validated Changing Population & Society Policy Statement for Cabinet Consideration
	Changing Population & Society - Maintain a focus on promoting the evolution and development of communities that support equity, connectivity, diversity, sustainability, and resilience.	Promote the evolution of prosperous happy, healthy communities which are equitable, connected, diverse, sustainable and resilient.

Recommendations

	Changing Population & Society Recommendation	Re-validated Changing Population & Society Recommendation for Cabinet Consideration
1	Develop a coherent framework for building communities that delivers a more integrated approach to design and development.	DELETE AND MERGE WITH RECOMMENDATION BELOW.
2	Work with partners and communities to foster community resilience, cohesion and inclusion through place making.	Build the capacity of communities to create and shape their own places.
3	Prioritise physical and mental health within community shaping to maximise multiple benefits – e.g., green spaces with more walking/cycling routes support physical wellbeing and can reduce anxiety.	Prioritise physical and mental health within community shaping to maximise multiple benefits – e.g., green spaces with more walking/cycling routes support physical wellbeing and can improve mental health and wellbeing.

4	Maximise opportunities to improve productivity and adapt service delivery with a particular focus on health and social care to respond to the changing demographics.	Maximise opportunities to improve outcomes and productivity and adapt service delivery in response to Hampshire's changing demographics.
5	Support employers to extend the productive capacity of the workforce by recognising health and wellbeing benefits of employment ('good work') and embracing new and more flexible ways of working.	Support employers to extend the productive capacity of the workforce by recognising health and wellbeing benefits of work and embracing new and more flexible ways of working.
6	Provide access to appropriate housing and services to support greater independent and integrated living for older residents and those with additional need, with a particular focus on health and social care and support for intergenerational living.	Provide access to appropriate housing and services to support greater independent and integrated living for older residents and those with additional needs.
7	Make Hampshire more attractive to a wider age range for example by providing access to housing, employment, cultural and leisure amenities to attract and retain younger people.	<i>No change.</i>
8	Maximise the provision of affordable housing to attract and retain key workers by ensuring access to appropriate housing.	Maximise the provision of affordable housing to attract and retain key workers.
9	Public service agencies should work in partnership with local communities to design and deliver services.	REMOVE – DUPLICATION.
10	Advocate for a wider measure of happiness and quality of life to be incorporated into key policies within key public sector organisations, through for example the role of volunteering to provide meaning and community coherence.	Co-production of success measures recognising the value of happiness and quality of life.
11	Better understand the current and future skills needs and work with employers and education and skills providers, to promote widely accessible training and development opportunities prioritising new skills.	REMOVE – DUPLICATION.
12	Secure a reduction in levels of absolute deprivation across Hampshire.	<i>No change.</i>

Changing Technology		
Policy Statement		
	Changing Technology Policy Statement	Re-validated Changing Technology Policy Statement for Cabinet Consideration
	Changing Technology - Prioritise a focus on opportunities offered by technology to enhance business and economy, public services, social infrastructure, and connectivity; that complement rather than compromise human relationships and quality of life.	NOTE – THIS DRIVER IS RECOMMENDED TO BE REMOVED AS TECHNOLOGY IS A CROSS-CUTTING ENABLER TO OTHER DRIVERS. Recommendations to be incorporated into other drivers.
Recommendations		
	Changing Technology Recommendation	Re-validated Changing Technology Recommendation for Cabinet Consideration
1	Understand the role of the public sector to enable and maximise the opportunities of new technologies (including access to and use of data), ensuring all members of the community can engage and benefit from this.	REMOVE – DUPLICATION
2	Equip all sectors of society with the skills required to take advantage of technological advances, with a specific focus on diversity and inclusivity.	MOVE TO POPULATION AND SOCIETY. No change.
3	Maximise the benefits offered by AI to improve public services particularly in the health and social care sector.	REMOVE – DUPLICATION.
4	Address digital exclusion and support those with no or lower skills to secure the 'basic' as a route to 'a good job'.	REMOVE – DUPLICATION.
5	Prioritise high speed broadband infrastructure for existing housing and planned developments across Hampshire as a vital component to growing a sustainable local economy.	REMOVE – DUPLICATION.
6	Improve active and low emission transport, prioritise public and shared transport and maximise the potential of AI and data analytics in future transport in both urban and rural areas.	MOVE TO CLIMATE. Improve active and low emission transport, prioritise public and shared transport and maximise the potential of new technology in future transport in both urban and rural areas.
7	Ensure future transport projects are closely linked with emerging technologies and business models such as MaaS.	REMOVE – TOO DETAILED.

Appendix 2

The Partnership

The Hampshire 2050 Partnership is made up of Leaders and Chief Officers from the authorities and organisations listed below. Membership of the re-purposed Hampshire 2050 Partnership however is expected to evolve over time to ensure that key partners are represented where appropriate. The Hampshire 2050 Partnership will oversee shared progress of the recommendations of the Hampshire 2050 Commission of Inquiry.

Members as of June 2022: [Hampshire 2050 Partnership.xlsx](#)

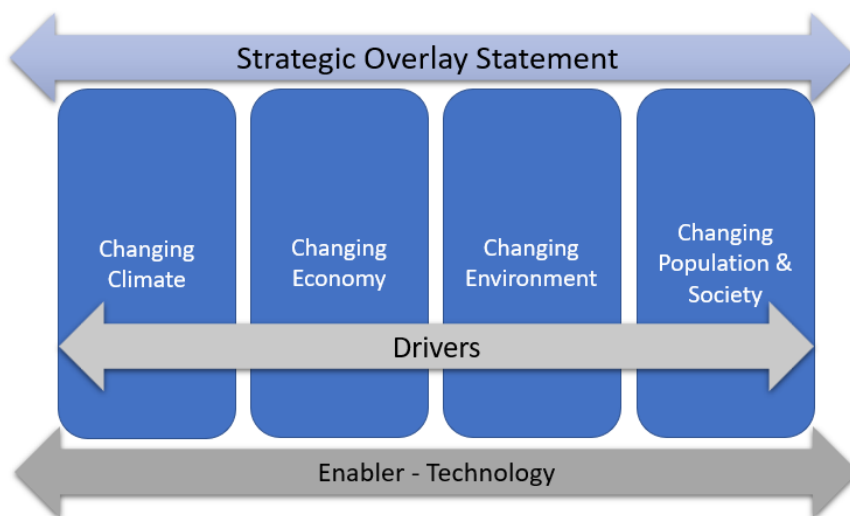
Appendix 3 Strategic Overlay: Proposed wording

The 2050 Commission of Inquiry recognised that the drivers for change were inextricably linked and that prioritising one driver at the cost of another would not deliver the far reaching and ambitious outcomes that the Commission was set up to achieve.

The interdependency of the drivers is clearly demonstrated in the cross-cutting nature of many of the recommendations. However, in reality, how we, as a Partnership, work together to ensure our response to the drivers maximises the opportunities from these interdependencies will be key to our success.

We now understand that people, the environment, and the economy are all parts of the same system. People cannot live well if the environment and the economy are in bad health. We also know that a healthy environment is a must for a sustainable economy and an equitable society.

For Hampshire to be resilient and well-equipped for the future we must navigate these challenging issues and find new ways to measure success, recognising these interdependencies and placing equal value on the economy, environment, health and well-being, social equity and sustainability.



Appendix 4 Serving Hampshire Strategic Plan 2021 – 2025 Mid-term review

[strategic-plan-2023-digital.pdf](#)

~End~

COUNCIL MEETING, 28 SEPTEMBER 2023

REPORT OF THE
EXECUTIVE LEAD MEMBER FOR CHILDREN'S SERVICES
PART I

1. Hampshire Youth Justice Service Youth Justice Plan 2023/24

- 1.1. The Youth Justice Plan is a statutory requirement for Local Authorities under the 1998 Crime and Disorder Act. The approval of the Plan by Full Council is required in accordance with 'Regulation 4 of the Local Authorities (Functions and Responsibilities) (England) Regulations 2000.
- 1.2. The Youth Justice Board, sitting within the Ministry of Justice, is the oversight authority to all Youth Justice Services in England and Wales. The plan is written within a set format which is provided by the Youth Justice Board.
- 1.3. The purpose of the Youth Justice Service is to support children and help them to avoid offending or reoffending. It achieves this through its statutory partnership with other agencies including the Police, Local authority, Health and Probation. Under the crime and disorder act these partnerships are hosted by the Local authority.
- 1.4. Section 15 of the plan highlights the identified areas which will form the Service Delivery Plan for 2023/24. These are the areas which the Hampshire Youth Justice Service will be concentrating on in the next year.
- 1.5. The full report to the Executive Lead Member can be found at item 2 via the following link, and is appended to this report – [Decision Day – 22 September](#).

RECOMMENDATIONS

That the County Council:

- a. approve the Hampshire Youth Justice Service Youth Justice Plan 2023/24, subject to the endorsement by the Executive Lead Member for Children's Services at their Decision Day on 22 September 2023.

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HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker	Executive Lead Member for Children's Services
Date:	22 September 2023
Title:	Hampshire Youth Justice Service Youth Justice Plan 2023
Report From:	Director of Childrens Services.

Contact name: Nikki Shave, Head of Youth Offending Service

Tel: 07793308996

Email: Nikki.shave@hants.gov.uk

Purpose of this Report

1. The purpose of this report is to present the Hampshire Youth Justice Service Youth Justice Plan 2023/24 to the Executive Lead Member of Children's Services. The report requests that the Executive Lead Member of Children's Services recommends that the Hampshire Youth Justice Service Youth Justice Plan 2023/24 is presented to Full Council for approval of the Plan. The Plan is attached to the report. The approval of the Plan by Full Council is required in accordance with 'Regulation 4 of the Local Authorities (Functions and Responsibilities) (England) Regulations 2000.

Recommendation

2. That the Executive Lead Member for Children's Services considers the Hampshire Youth Justice Service Youth Justice Plan 2023/24 and recommends it be presented to Full Council for approval of the Plan.

Executive Summary

3. This report seeks to provide a covering report to the Plan. It does not replicate the detail in the Plan but to provide additional context. This context will refer to the specific sections in the Plan. These include: the child first principles, service priorities, the service delivery plan, finance and performance.

Contextual information

4. The Youth Justice Plan is a statutory requirement under the 1998 Crime and Disorder Act each year and is necessary in order to release payment of our annual grant. The 2023/24 plan was submitted to the Youth Justice Board on the 30 June 2023 following full consultation with our partners.
5. The Youth Justice Board is the oversight authority to all Youth Justice Services in England and Wales. It sits within the Ministry of Justice. The plan

is written within a set format which is provided by the Youth Justice Board and a link is provided here: [Youth justice plans: guidance for youth justice services - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/441246/youth-justice-plans-guidance-for-youth-justice-services.pdf)

6. The purpose of the Youth Justice Service is to work with children in order to support them to avoid offending and reoffending. It achieves this through its statutory partnership with other agencies: Police, Local authority, Health and Probation. Under the crime and disorder act these partnerships are hosted by the Local authority and in most services, this is within Children's Services.
7. Underpinning the work undertaken with children is the Child First principle. This has four tenants which guides all the Youth Justice Service's work. These are replicated here:
 - Prioritise the best interests of children and recognising their needs, capacities, rights and potential. All work is child-focused, developmentally informed, acknowledges structural barriers and meets responsibilities towards children.
 - Promote children's individual strengths and capacities to develop their pro-social identity for sustainable desistance, leading to safer communities and fewer victims. All work is constructive and future-focused, built on supportive relationships that empower children to fulfil their potential and make positive contributions to society.
 - Encourage children's active participation, engagement, and wider social inclusion. All work is a meaningful collaboration with children and their carers.
 - Promote a childhood removed from the justice system, using pre-emptive prevention, diversion, and minimal intervention. All work minimises criminogenic stigma from contact with the system.

Evidence as to how this translates into practice is detailed in the first section of the Youth Justice Plan and is a theme throughout.

8. To achieve its purpose Hampshire Youth Justice Service works with children in three ways:
 - 1) Those who are given a statutory outcome through court or the partnerships of the Joint Decision-Making Panel.
 - 2) By providing diversionary outcomes, these outcomes include our Youth diversion programme and interventions attached to Community Resolutions and mean that children are not criminalised by their behaviour.
 - 3) The provision of the Youth Crime prevention service to children who are at risk of coming to the attention of the police. Appendix One provides details of the outcomes and full detail is provided in section 10 of the Plan.
9. To support the achievement of successful outcomes, Hampshire Youth Justice Service provides a range of internal interventions which children are referred to. These include our specialist Education Training and Employment team, the Restorative Justice team, and Parenting Officers. In addition, there are our CAMHs nurses and Police officers provided by our partners. Finally, children can also access the Therapeutic Wellbeing Officers service provided by the Integrated Commissioning Board (ICB) more detail is provided in the

priorities section 10 of the plan.

10. The ultimate sanction for any child is a sentence of youth detention. Over the previous years the numbers have reduced considerably to a national figure of approximately 500 children. This reduction has been replicated in Hampshire. To prevent detention, children are actively diverted away from being remanded and sentenced by the provision of robust alternatives. In addition, when children are released, there is a constructive resettlement pathway. This is all detailed within the priorities section of the plan.
11. Section 15 of the plan highlights the identified areas which will form the Service Delivery Plan for 2023/24. These are the areas which Hampshire Youth Justice Service will be concentrating on in the next year. This plan follows on naturally from the issues highlighted in content of the Youth Justice Plan. Currently the staff group are working on the underpinning detail to this plan.

Finance

12. Within section 7 of the plan there is a detailed breakdown of how the Youth Justice Service is financed, this is a mixture of cash contributions from the Youth Justice Board and Children's Services, and the provision of staffing from Police, Probation and Health. This totals an overall budget of £3.9 million.

Performance

13. The Youth Justice Service currently has three provided indicators which are reported on quarterly. This is the number of first-time entrants (FTE), the number of children who reoffend and the number of children in custody. The figures provided in the Plan are the latest figures available at the time. We also have a range of local indicators. Further, during the coming year the Youth Justice Board have identified an additional 10 indicators to be reported on. Full details are in sections 8 and 9 of the plan.
14. From 2024 there is a new inspection programme provided by HMIP. It is envisaged that Hampshire, who was last inspected in 2018, could be one of the first to be inspected.

Consultation and Equalities

15. Consultation on the plan with the Youth Justice Partnership Board is required as part of the Plans development. This was undertaken and this consultation is reflected in the content of the plan.
16. Whilst there is no direct impact on equalities, it is a requirement for the Youth Justice Service to provide a breakdown of the staff groups profile as part of the grant agreement process.

Climate Change Impact Assessment

17. Not undertaken for the purposes of this report

Other Key Issues

18. None identified for this report.

Conclusions

19. This report provides the context for Hampshire Youth Justice Plan for 23/24. In doing so it references specific sections of the Plan and enables full council it to be able to endorse the plan.

Recommendation

20. That the Executive Lead Member for Children's Services considers the Hampshire Youth Justice Service Youth Justice Plan 2023/24 and recommends it be presented to Full Council for approval of the Plan.

Appendix 1

List of disposals managed by Hampshire Youth Offending Team

1) Orders Imposed by the Court

Referral Orders (ROs)

A Referral Order requires the child to attend a panel (made up of two members of the local community and a YOT member of staff). The panel meets and agree a contract, for a period of between three months and a year.

The aim is for the child or young person to make up for the harm they have caused. An order *must* be imposed for a first offence where the child has pleaded guilty (unless the court decides that another sentence is justified) and may be imposed in other circumstances.

Youth Rehabilitation Orders (YROs)

A Youth Rehabilitation Order is a community sentence. It can include one or more requirements that the child must comply with and can last for up to three years. Some examples of the requirements that can be imposed are a curfew, supervision, unpaid work, electronic monitoring, drug treatment, mental health treatment and education requirements.

Custodial Sentences (DTO/Sec90/91)

Children can receive custodial sentences. It is a sentence to be avoided as far as possible. When they are given, they aim to provide training and education and rehabilitate the offender, so they do not reoffend. Sentences can be spent in secure children's homes, secure training centres and young offender institutions.

2) Orders imposed by the Joint Decision-Making Panel

Youth Caution (YC)

Where the child admits the offence, but an intervention is not assessed as required. They can however engage voluntarily should they so wish for a period of 12 weeks.

Youth Conditional Caution (YCC)

A YCC is given where a child admits the offence and it is assessed they need an intervention. This intervention is 16 or 20 weeks in length and is delivered by the YOT. If they do not comply, they can be sent back to court and resented for the original offence.

Youth Diversion Programme (YDP)

This is offered to the child by a Joint Decision-Making Panel (JDMP). Unlike all the above, the child is not considered as a First Time Entrant (FTE). The length of intervention is 16 weeks and if they do not comply, they are referred back to JDMP for reconsideration.

3) Youth Crime Prevention

This is a voluntary intervention offered by the Youth Offending Team. In other Local Authorities this can be delivered by other parts of the Local Authority. There are two routes for a child to gain access: The first is direct referral from other agencies and the second.


REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	Yes
People in Hampshire live safe, healthy and independent lives:	Yes
People in Hampshire enjoy a rich and diverse environment:	No
People in Hampshire enjoy being part of strong, inclusive communities:	Yes

Other Significant Links

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
Direct links to specific legislation or Government Directives	
Regulation 4 of the Local Authorities (Functions and Responsibilities) (England) Regulations 2000	<u>2000</u>

Section 100 D - Local Government Act 1972 - background documents	
<p>The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)</p>	
<u>Document</u>	<u>Location</u>
Youth Justice Plan 2023/24	 HAMPSHIRE YOUTH JUSTICE PLAN 23-24

EQUALITIES IMPACT ASSESSMENT:

Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

Equalities Impact Assessment:

The decision to endorse the Hampshire Youth Justice Plan 2023-24 will have no direct impact on groups with protected characteristics. The plan itself has been consulted on during its development and a primary area for attention in the plan is to enhance the delivery of youth justice service taking into account all groups with protected characteristics.

CLIMATE CHANGE IMPACT ASSESSMENTS

Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience impacts of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.

The carbon mitigation tool and/or climate change adaptation tool were not applicable because the decision relates to a programme and is strategic in nature.

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YOUTH JUSTICE PLAN 2023/24

SERVICE	HAMPSHIRE YOUTH JUSTICE SERVICE
SERVICE MANAGER	NIKKI SHAVE
CHAIR OF THE MANAGEMENT BOARD	STEPH HOW

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1. INTRODUCTION, VISION, and STRATEGY

Foreword by Steph How Deputy Director of Hampshire Children's Services – chair of the Hampshire and Isle of Wight Youth Justice Management Board.

- 1.1. As the Chair of the Hampshire and Isle of Wight Youth Justice Partnership Management Board, I am pleased to introduce the Hampshire Youth Justice Plan for 2023/24. This has been produced in collaboration with board members and the Hampshire Youth Justice management team. As well as detailing a range of information, it provides a summary of the progress made in the last 12 months, the position in relation to service priorities, finance, and performance, all of which is underpinned by the four tenets of the Child First principle.
- 1.2. One of the main achievements last year was the merge of the Hampshire and Isle of Wight Boards. This prompted a review of the board arrangements against the requirements laid down in the Youth Justice Board (YJB) guidance. This is an exciting opportunity for us to develop our services to children across both Local Authorities. Despite this merge, there is a requirement to complete individual plans.
- 1.3. Hampshire Youth Justice Service serves the population of 1,400,800, which includes 128,881 children between the ages of 10-17 years. The County Council is divided into 11 Districts and Boroughs. Overall Hampshire has low levels of deprivation. It was ranked 135 of 151 across England. However, there were large variations within the County. Havant, Gosport, Rushmoor and Eastleigh with higher rates of deprivation, whilst Hart was one of the least deprived districts in the country. However, it is worth noting that even where districts are classified as having low deprivation, there are small pockets high deprivation, for example within the New Forest.
- 1.4. The Youth Justice Service currently works with approximately 400 children across its statutory, diversionary and prevention services. Of these children 13.3% are also open to Children's Services, with 6% currently looked after by the local authority. The proportion of children from other minority ethnic groups in the 10-17 population is 10.3% as compared to 10.6% of our statutory caseload. This disproportionate representation has reduced significantly in the last 12 months.
- 1.5. As chair of the Hampshire and Isle of Wight Youth Justice Team's Management Board, I endorse this plan, and with this endorsement is the assurance that oversight by myself and the board, will ensure that identified priorities will be delivered.

2. CHILD FIRST

- 2.1 On 1st June 2023 the Hampshire Youth Offending Team was renamed Hampshire Youth Justice Service (HYJS). This supports the underpinning principle of Child First by minimising the impact of labelling children by their

involvement with an organisation designed to work with offenders, in addition, all developed service facing documents uses the word Children/Child rather than young person, as does any references made in partnership meetings. However, we recognise that older children may like to be referred to as young people therefore when directly engaging we will use the terminology they are most comfortable with.

- 2.2 A new vision mission and values statement was developed and approved by the management board to support the link between the four tenets of child first and service delivery. The intention is for this to be part of the everyday language of the service.
- 2.3 A session was delivered to all staff at their quarterly briefing using materials from the YJB provided Child First training. Three practitioners have also had the opportunity to complete the Youth Justice Board Children First training.
- 2.4 Some of the aspects of delivery which is underpinned by the four tenets is detailed in the following paragraphs as examples.
- 2.5 All children who are supervised by the Youth Justice Service receive a holistic assessment. The nature of that assessment depends on the needs of the child. An AssetPlus is used for all children who are subject to a Court order. The local Short Format Assessment is used for all children (unless they are “high risk” in any of the three domains) who are considered at the Joint Decision-Making Panel. This assessment is completed prior to the decision being made. Children subject to prevention also receive an assessment after they have consented to the intervention.
- 2.6 The purpose of the assessment is to identify the child’s **needs, capacity, rights, and potential of all children (Tenant one)**. This assessment informs the plan which includes the interventions which supports desistance and therefore manages risk. These identified interventions are **child-focused, developmentally informed, acknowledges structural barriers and meets responsibilities towards children**. The assessment also promotes the lowest level of intervention possible and therefore **promotes a childhood removed from the justice system (tenant four)**
- 2.7 Throughout 2022/23 managers continued to countersign all assessments. A selection of short format assessments is audited with Hampshire Youth Justice Service managers to ascertain them meeting the required standard.
- 2.8 The active participation of children and their carers, in the assessment is fundamental, as are those partners who touch their lives. Parents and children are asked to complete the self-assessment when a AssetPlus or a short format assessment has been completed. This supports the identification of **children’s individual strengths and capacities (tenant two)** and enables the development of a co-produced **collaborative** plan. This plan is designed to support the development the child’s **prosocial identify for sustainable desistence, leading to safer communities and fewer victims (tenant two)**.

- 2.9 **To promote a childhood removed from the justice system (tenant four)** Hampshire continues to offer a Youth Diversion Programme. Numbers have steadily grown since its inception in November 2021 and now makes up approximately 25% of our workload.
- 2.10 In addition, the prevention programme employs 13.5 staff and is working with approximately 100 children at any one time. They offer **pre-emptive prevention (tenant four)** to children referred by other agencies, specifically schools, children's social care and the police.
- 2.11 Key to promoting **a childhood removed from the justice system** is the understanding, that there is a potential for children to be exploited to support this, all staff are trained to complete Child Exploitation Risk Assessment Framework (CERAF) Hampshire is also one of the pilot areas for the new National Referral Mechanism (NRM) process. The Hampshire management team also attend the safeguarding partnership Missing Exploited Trafficked (MET) strategic and operational groups.
- 2.12 Hampshire YJS also recognises that the relationship between the child and worker is fundamental to a child first approach (**Tenant two**). It understands that the consistency of this relationship is paramount, and change can be experienced as loss. This includes being sensitive to the impact of contact ending.
- 2.13 The Hampshire YJS has several reparation projects available. These enable children to give something back and repair the harm being caused by their offending behaviour, whilst **re-integrating the child into the community and offering pro-social identity and wider social inclusion opportunities (tenets two and three)**. There is more detail in section 9 below.
- 2.14 Hampshire YJS has a small parenting resource designed to meet the needs of parents. It understands that a change in parents' behaviour can have a positive impact on the child.
- 2.15 Practice which is Trauma Informed is intrinsic in being Child First. At a Strategic level, the Hampshire YJS is linked to the Pan Hampshire Concordat, led by the Office of Police Crime Commissioner (OPCC). This is through the Director of Childrens Services who is a signatory. The vision (detailed below) of the concordat is in accordance with the principle of Child First:
- Hampshire, Isle of Wight, Portsmouth, and Southampton (HIPS) are safe and enriching environments where children and adults, families and communities are protected from harm and have the opportunity to lead fulfilling, happy and healthy lives and to prosper, regardless of childhood adversity.*
- 2.16 We have well established practices in using the Trauma Recovery Model (TRM) as a tool to help understand children's level of functioning and plan interventions based on this. All staff have been trained in the TRM approach and receive regular refreshers. The service has a member of its management

team as its Trauma Champion to support the development within the staff group. This is further recognised in section 13 below.

- 2.17 Further activity to prevent children from becoming involved in the justice system is the work being undertaken with Health and Children's Social Care to support individual children with health needs from receiving a criminal outcome.
- 2.18 During 2022/23 HYJS continued to receive funding from the Integrated Commissioning Board (ICB) to employ three Therapeutic Wellbeing Officer (TWOs). This service delivers health interventions to both children subject to both statutory and prevention services. The intended outcome of the service is to: Improve the emotional, mental, physical health and wellbeing in children, reduce risk of further offending due to unmet emotional health need, to enhance potential to achieve improved functioning in everyday life and to prevent children's health needs escalating.
- 2.19 HYJS has a range of activity-based interventions available to children which includes, the youth offer for Hampshire Children's Services, commissioned and voluntary services. These are all designed to support children in building a more positive views of themselves and their futures. This provides a means to develop a **pro-social identity which leads to long term distance, safer communities few victims and wider social inclusion**. Examples include:
- In 2022 HYJS achieved its Arts Mark Gold award this enabled practitioners to award to undertake this work with children and we offer a more targeted programme during the school holiday period. To support this Arts boxes from Hampshire Cultural Trust (HCT) have been given out to teams. This has led to individual children receiving arts awards.
 - We have Arts champions in teams and they attend quarterly meetings hosted by HCT.
 - A Grant of £1200 has been received from HCT to support Summer Arts projects.
 - We have had our first health and happiness day, where we look at physical and emotional health with the children we are working with, and including in these sustainable activities they can take part in. For the first session, a group of 8 children completed a morning of sports (football, cricket, basketball) and had an afternoon of sessions based around wellbeing.
 - Holiday activities have included wall climbing trips, assault courses, visits to Thruxton racing circuit, baking and family cooking sessions, and 1:1 session using football, basketball and kite flying too.
 - The Southeast Football project continues with up to 10 children taking part in football skills sessions every Tuesday evening and are looking to expand.

- Made some links with local boxing academy.
 - Referred to sailing project.
 - Continued to refer to Music Fusion and are represented on the Steering Board.
 - Explored a further project with the Duke of Edinburgh schemes.
 - The Wessex Dance Academy, a project which through dance enables children from the age of 15, to engage positively with adults, develop self-esteem and a pro social identity. The academy has a strong record of enabling those children in education to re-engage. We sit on the management and project boards and second staff to support delivery.
- 2.20 Our next steps are to consolidate and expand by supporting our staff group with referring children to activities. This includes understanding the barriers to referring children in. This is supported by our newly appointed participation and communications officer who is promoting projects and activities. This has included attendance at the Local Children’s Partnership which has led to new partnership working around delivery of activities.

3. VOICE OF THE CHILD

- 3.1. The voice of the child is heard through the collaborative process in completing the assessment, a co-produced plan and intervention cycle of delivery. This is underpinned by a child first approach. Staff use a strengths-based model and are skilled in motivational interviewing to get alongside the child.
- 3.2. There is an end of intervention feedback sheet is completed regularly with all children. Further work needs to be completed to collate this information to inform delivery.
- 3.3. A Communications and Participation officer has recently been appointed whose role is to improve how we hear and use children’s voice. This includes developing our own social media platform, a youth panel and work with specific groups who are disproportionately represented.
- 3.4. In January 2023 we hosted a visit from the right honourable Damian Hinds MP. This visit included a video call with a child who shared their experience of a Referral Order. It highlighted how volunteers on the panel provided a richness to the experience.
- 3.5. Finally, we have occasionally used children in staff interviews.
- 3.6. It is recognised that there is more work to be done; this includes the development of a social media platform and enabling the child’s voice to be heard by the Management Board.

4. GOVERNANCE LEADERSHIP AND PARTNERSHIP ARRANGEMENTS

- 4.1. In 2013 Hampshire County Council entered a partnership arrangement, with the Isle of Wight Council. This meant that the Head of Service manages both Youth Justice Services.
- 4.2. Children's Services consists of two departments Children and Families and Education. The Youth Justice Service is a standalone team within the Children and Families department. Accordingly, the Head of Service has is solely responsible for Youth Justice across both Hampshire and the Isle of Wight and no other lead responsibilities.
- 4.3. The Head of Service is a service manager grade and is line managed by the Area Director for West Hampshire who in turn reports to the Deputy Director for Children's Services.
- 4.4. The staffing structure in Hampshire is included in appendix one. This shows there are four geographical teams providing case management supervision and Youth Crime Prevention (YCP). These teams consist of Social Workers and Youth Justice Service officers who work with children subject to substantive outcomes and some diversionary programmers. Each team has a Team Manager who reports directly to the Head of Service. Teams in the south of the county have an Assistant Team Manager who is responsible for YCP.
- 4.5. In addition, there is a Specialist Services team. This team oversees the Restorative Justice (RJ), Education, Training and Employment (ETE), Parenting and Volunteer provision. The Specialist Services team manager is also responsible for the Joint Decision-Making Panel (JDMP) including the line management of the JDMPs Co-Ordinator, and the Referral Order Co-Ordinator. HYJS Therapeutic Wellbeing Service, funded by a grant from the Integrated Commissioning Board also sits within this team. Each geographical team has a proportion of ETE, RJ and Parenting resource.
- 4.6. The recently received Turnaround Grant has been used to set up a separate service consisting of an Assistant Team Manager, five case managers and a Coordinator. Whilst they are team located, they are overseen by Specialist Services. They are working predominately with children subject to Community Resolutions and the Youth Diversion programme.
- 4.7. The total number of staff directly employed by HYJS is 67.4 there is an additional 29 volunteers. The Therapeutic Wellbeing Officers and Turnaround Programme sit outside this establishment this is nine additional staff. In addition, we have a 0.5 Quality Manager and a full time Communications and Participation Officer which has been funded by our reserve.
- 4.8. HYJS delivers Youth Crime Prevention for the local authority. It is a well-respected service which has an establishment of 13.5 practitioners. This is

funded via a grant from the OPCC, contribution from Early Help and its main grant.

- 4.9. Partnership at an operational level is supported by the provision of staff from the Police, Health, and Probation. The current arrangements are:
- Police provide 6 FTE police Officers, 0.5 Police Sergeant and there is an inspector who oversees the work across all four local authorities.
 - There are 2 FTE CAMHS practitioners and one part time CAMHS lead.
 - The National Probation Service provides 1.0 Probation Officer and a 0.5 Probation Service Officer
- 4.10. There are quarterly meetings between the Head of Service and the CAMHS service manager and the respective operational leads. This provides a link across to Forensic CAMHS (FCAMHS). This service provides a service to children who are more high risk of harm to others either through harmful sexual behaviour or violence. FCAMHS also support the delivery of the Harmful Sexual Behaviour and Risk of Serious Harm forums. These forums are where practitioners from all partners can bring cases for discussion.
- 4.11. Partnership meetings with the police take place monthly and include youth justice services from all four local authorities.
- 4.12. The Head of Service and the local head of the Probation Delivery Unit meet on an ad hoc basis according to need. There is an established Youth to Adult process which is currently being reviewed across the four local authority area. Locally there is a recognition that the process can be better served with earlier planning and increased understanding of both staff groups. This work will be supported by Probation's new delivery model which includes 18-25 units.
- 4.13. The Head of Service manages both Hampshire and the Isle of Wight Youth Justice teams. They also work closely with the service leads for Portsmouth and Southampton Youth Justice Services. This is necessary when all four YJSs share common partners, for example Hampshire Constabulary and HM courts. Further, this collaboration has been crucial to developing strategies to deal with common issues, for example the development of a Pan-Hampshire youth diversion scheme and commissioning and provision of The Appropriate Adult Services (TAAS). The four YJS managers divide the Pan-Hampshire meetings between them with the Head of Service for Hampshire attending the MAPPA strategic Management Board, the Violence Reduction Management Board Unit, and the Modern-Day Slavery partnerships. Colleagues in other areas cover the Local Criminal Justice Board and regional court meetings.
- 4.14. At a strategic Partnership level, the Head of Service HYJS is actively engaged with the Local Safeguarding Partnership. The Head of Service sits on the main board and attends two sub-groups (Workforce Development and Learning Inquiry Group). They also attend the Pan-Hampshire Missing Exploited and Trafficked Group (MET). The Performance Manager attends the performance sub-group. In addition, they attend the County Strategy Group, the Children's Trust, Complex Children's needs panel and the Early Help Board.

- 4.15. HYJS has strong links with the Children's Services Willow Team (Child Sexual Exploitation/Missing, Exploited, Trafficked Team) and attend the operational MET groups. It also works closely with the Children and Families District Managers, Residential Services, Fostering and Adoption and Early Help Provision
- 4.16. At operational level managers each have lead areas of responsibility and attend meetings linked to these leads in addition to district level meetings. These district meetings include local Community Safety Partnership meetings and Missing Exploited and Trafficked (OPMET) groups. The service lead for ETE attends the YJB ETE Forum for London and Southeast, the Wessex Dance Academy Project Board and links in with Hampshire Education Inclusion Team, InFocus meetings and Hampshire Cultural Trust meetings (Arts). The Restorative Justice Lead represents all four local authority youth justice teams at the OPCC's Restorative Justice Working Group. Finally, our Performance and Quality manager is well-connected to the national and regional level stage and attends the YJB AssetPlus Working Group, Southern Performance Meeting, and the SW Business Information Group meeting.

5. BOARD DEVELOPMENT

- 5.1. Until April 2023 there was an Independent Youth Justice Management Board for Hampshire and the Isle of Wight. However, following a board development day in October 2022 the decision was made to merge the boards.
- 5.2. This resulted in the development of a new terms of reference, standard agenda, and revised list of participants. All of which were written in conjunction with the updated Youth Justice Board Guidance. The new Board is chaired by the Deputy Director for Children's Services and consists of representatives of the four statutory partners: the Local Authority, Health, Police and Probation.
- 5.3. The local authority representation includes representatives from both Hampshire and the Isle of Wight Children and Families, and Education. Police representatives are at Superintendent level and there are two Probation Delivery Unit heads. Health is represented by the Integrated Commissioning Board (IBC).
- 5.4. In addition to the statutory partners, there are representatives from the Office of the Police and Crime Commissioner, HM Courts, and the Community Safety Partnership. In addition, the board benefits from a representative of the voluntary sector, this adds value to the partnerships response to children's needs.
- 5.5. Regarding YJS staff, the Head of Service is in attendance, supported by Team Managers from Hampshire and the Isle of Wight. The board meets on a quarterly basis.

5.6. Board development next actions include:

- Developing a new induction process for new Board Members. The current process involves an individual meeting with the Head of Service where roles and responsibilities are discussed, and the Youth Justice Plan shared. It is recognised this needs to be a more formal activity.
- Embedding the new agenda which is designed to give partners more of a voice.
- Asking members to take a lead on plan priorities and reporting back.
- Inviting partners bring disproportionality data to the meeting as defined by the new National Standards
- Inviting a membership from the IOW voluntary sector
- Bridging the gap between the Board and the staff group.
- ensuring the child's voice is heard.

6. PROGRESS ON PREVIOUS PLAN

6.1. Increased participation of children:

- Hampshire YJS has recruited a Communication and Participation Officer to develop participation. The IOW will be able to access and use any ideas that are developed. There is an intention for us to develop a Social Media platform for children to access. This officer also links to the Hampshire Children's Services Participation Network.
- We have actively expanded our activities offer to children (see section 2 above). This involves supporting staff with referring children and promoting the work we do.
- Overall, whilst there have been some progresses there are still some improvements to be made. Specifically, we would like to improve the link between children and the Board. Further, we continue to collect feedback from children but need to consider this more routinely and inform action plans.

6.2. Addressing disproportionality:

- The numbers of children from minority ethnic backgrounds on our caseloads has reduced to 10.6% as compared with the general population at 10.3%
- To address this issue, we have been working in line with the HMIP. Recommendations following the black and mixed heritage boys' inspection. This has involved it being a standard agenda item on all our

staff briefing. All staff have engaged in a reflective discussion using HMIP suggested framework. This identified potential barriers in assessing the needs of children from other minority backgrounds and has led to an improvement in the quality of assessments.

- Further work to complete includes capturing the views of children from these groups specifically, identifying support networks for parents and ensuring new staff are aware of their responsibilities to challenge. We are also exploring some bespoke training for all the Pan-Hampshire YJS teams.

6.3. Developing a response to children excluded from school:

- HYJS has a dedicated full time ETE team consisting of a half time Assistant Team Manager and four ETE officers. Children are referred for support in accessing education, including post 16 training, education, apprenticeship and employment.
- Children are identified by either the case manager or ETE Officer.
- The YJS ETE Team work closely with colleagues in other Children's services departments including Education, Inclusion, SEN, School admissions and The Attendance team and others to encourage school refusers back into education.
- Board attendance from the headteacher from the pupil referral unit, the SEND Service and Hampshire futures (post 16 service).
- Work still to be completed is to revisit the HMIP ETE thematic to see what remains outstanding. In addition, the plan next year is to work towards our SEND quality mark.

6.4. Improving the assessment of risk of harm:

- The Assistant Team Manager and a Hampshire Team Manager recently retrained on the revised AssetPlus. One of the main difficulties was the perceive anomalies between AssetPlus and the definition of risk of harm. This was resulting in staff assessing the risk lower than the reality. Following discussion between HYJS and Silver Bullet, a service position was reached. This led to a revision of the Risk Policy and guidance which was recently completed.
- A training package has been developed and this is due to be delivered to staff from July 2023.
- An audit will take place in December in order to assess the success of this project.

6.5. Developing understanding and resources to address Child Adolescent to Parent Violence (APV):

- Hampshire YJS maintained its parenting provision during the last 12 months. Part of their role is to work with parents who have been harmed by CAPV.
- A small number of staff trained in the NVR programme continue to deliver with colleagues from the Family Support Service.

6.6. To improve health outcomes for children through improved assessments and identifying interventions to meet their needs:

- The health needs of children are assessed in all assessment including the Short Format Assessments. These assessments are countersigned and audited to ensure children's needs are captured.
- The action plan attached to the Health Needs Analysis was implemented throughout 2022.
- Following Hampshire needs assessment in 2021. Which identified a knowledge gap in traumatic brain injury. This led to the subject of a training event at our Service Day all in October 2022. Following this we purchased materials to support work with children.

7. RESOURCES AND SERVICES

7.1. At the time of writing, notification of next year's Youth Justice Grant has not been received, accordingly planning has had to rely on the level received last year. There has been a £178K reduction in Children's Services contribution.

Below lists the source of all our income.

Agency	Amount	Provides
Youth Justice Board	£1,318,000	
Local Authority Children Services	£1,578,000	
Office Police Crime Commissioner	£183,600	Youth Crime Prevention
Turnaround (MOJ)	£332,000	
Childrens Services Early Help	£130,000	Youth Crime prevention
Clinical Commissioning Group	£120,000	Therapeutic Wellbeing Officers
IOW recharge	£28,000	0.2 of salary of Head of service and performance manager
Probation	£5,000	To provide support to the Probation Officer

Payment in Kind 22023/24

Agency	Salary value
Police	£352,850
CAMHs	£188,000
Probation	£65,144

7.2, The return to the YJB reported that the YJB grant was spent in the following way for 2021/22

Areas of expenditure	Salary value
Salaries	1,216,387
Activity costs	28,719
Accommodation	0
Overheads	18,028
Equipment	54,645
	1,317,779

7.3. We use our grant, partner contributions and available resources to deliver these services and we believe they produce the following benefits and outcomes. Our performance will be improved in 2023/24 by providing a service which is underpinned by a child first assessment:

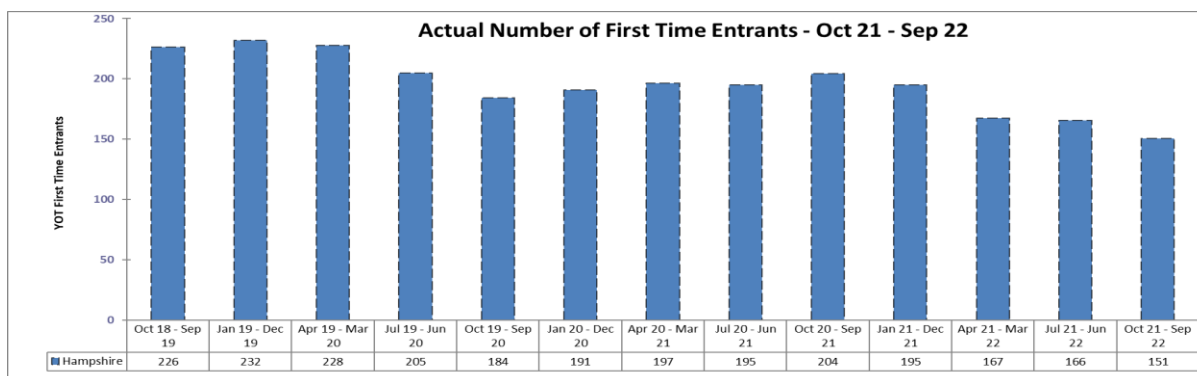
- The provision of an assessment prior to the Joint Decision-Making panel which ensures that the best decision is made to suit the child's risk and needs. This will result on a reduction in first time entrants to 117 per 100,000 through our partnership with the police which enables children to be diverted away from the Justice System.
- The provision of a CAMHs and Therapeutic Wellbeing (TWO) service to meet the Wellbeing needs of children.
- Maintained an ETE, RJ and parenting provision.
- Continued to provide a Youth Crime Prevention Service
- Introduced a Turnaround service to work with children who meet the criteria and who are subject to either a Youth Diversion Programme or Community Resolution.
- Maintain single posts which have a high impact on outcomes, including our Referral Order and Volunteer coordinator, Performance Management, Joint Decision-Making panel coordinator and Turnaround.
- Maintain a centralised Business Support of 5 FTE.

8. PERFORMANCE

8.1 EXISTING KEY PERFORMANCE INDICATORS

8.1.1 Numbers of First Time Entrants:

The data used is from Q3 22/23



This first table shows the actual numbers of FTE at 151 which equates to a rate per 100,000 of 117. This shows there has been a steady fall since the introduction of the Youth Diversion Programme in November 2021. Specifically in the last 12 months the number of children has reduced from 195 to 115 per year which is a reduction in the rate per 100,000 from 150 to 117.

8.1.2 The numbers of children reoffending:

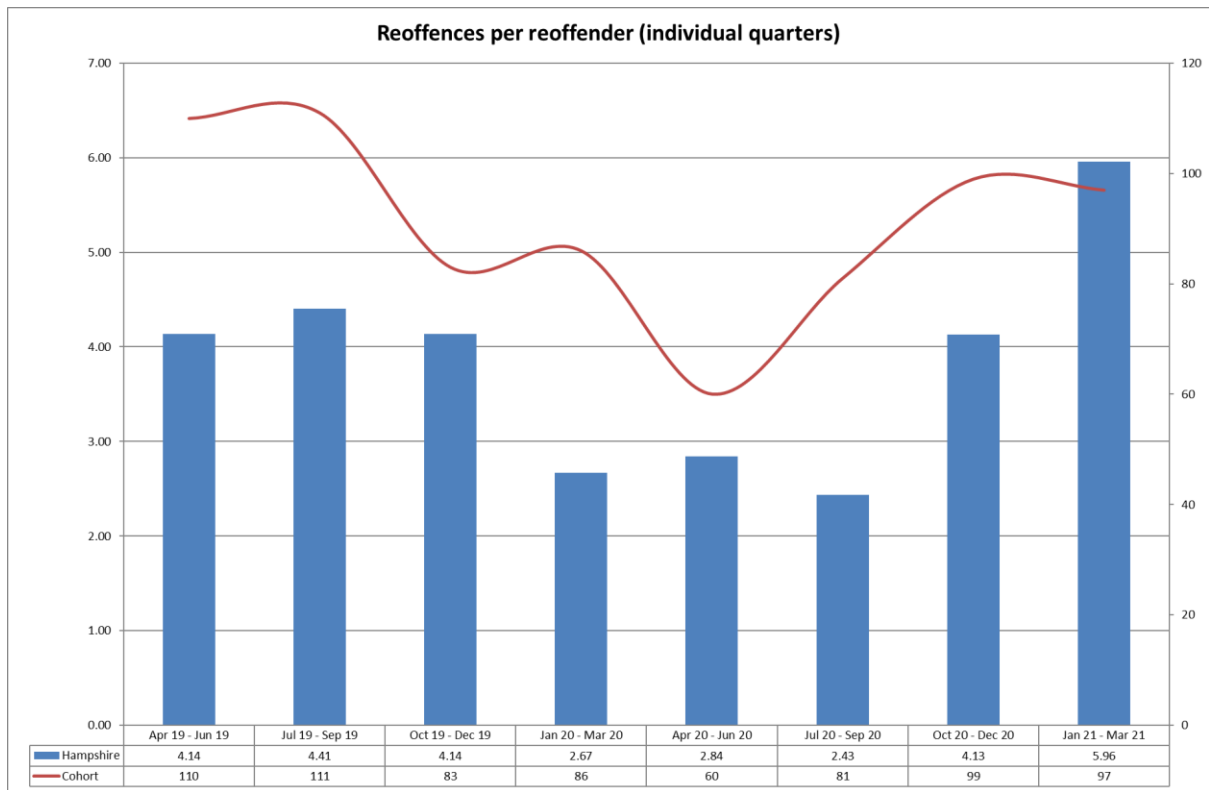
The table below shows the reoffending rate in an annualised quarter. This shows decline over time to the current level of 30.9%. During the last 12 months the rate has fluctuated in the individualised quarters but overall has fallen from 32.6 12 months ago,

	Apr 18 - Mar 19				Apr 19 - Mar 20				Apr 20 - Mar 21			
	Cohort	Re-offenders	Reoffences/Reoffender	% Re-offending	Cohort	Re-offenders	Reoffences/Reoffender	% Re-offending	Cohort	Re-offenders	Reoffences/Reoffender	% Re-offending
South Central	843	365	3.92	43.3%	850	296	3.67	34.8%	643	227	3.77	35.3%
England	22338	8382	3.90	37.5%	19624	6660	3.64	33.9%	15142	4700	3.57	31.0%
Hampshire	388	146	4.45	37.6%	390	127	3.86	32.6%	337	104	3.83	30.9%

The objective of reducing this rate is a key focus of the YJS this is done by undertaking a good assessment which informs a detailed plan and implementing the interventions the child needs to desist. Further, there is a whole suite of information which the management team digest to identify what gaps there are in the provision for individual children.

8.1.3 The number of Offences per reoffender

A related measure is the average number of offences committed by a child who reoffend *is also presented in the table above*. A consistent figure over time. With the current number being 3.86. However, if you take each quarter the rate change is more pronounced. The current high rate of five is due to a small number of children who commit a high number of offences (sometimes 20+)



8.1.4 Children sentenced to custody:

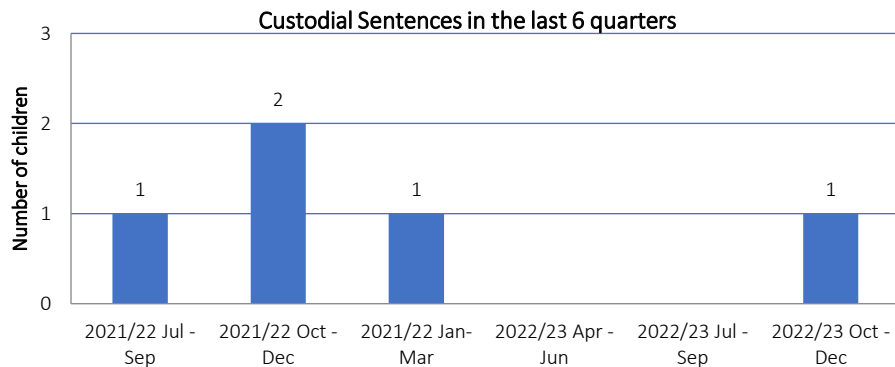
During the last four quarters the number of children who received a custodial sentence was two.

8.2 LOCAL MEASURES

In addition to the Key Performance Indicators detailed in the next section. The HYJS also reports on the following local measures:

- Reoffending on those subject to Community Resolutions (CRs). This is the percentage of children who receive a first CR, from 3-month cohorts who go on to reoffend in the 12 months following their outcome. This is reviewed by comparing those who received an intervention against those who did not. In the last measured quarter, there was 284 in the cohort, of which we worked with 60 children. Overall, 18 in the cohort reoffended of which 7 were worked with by the YJS. This shows how few children reoffend (6.8% overall) The rate was slightly higher in the children we worked with at 11.7% which shows we are selecting the right children to work with
- The suitability of children's accommodation at the end of their interventions. This was 88.6% during the last 12 months.
- The Percentage of initial assessments completed within 20 days of allocation the current figure is 74.7% for statutory orders. This reduction is partly due to changes in the way we measure the time frame.
- The Percentage of initial assessments completed within 20 days of allocation the current figure is 62 % for Youth Crime Prevention.

- The Percentage of initial referral order panel meetings which took place within 20 working days of sentence. Overall performance for this year is 68%, this was due to challenges in finding available volunteers in the required time frame.
- The Percentage of harmed people who are offered restorative justice as a proportion of all harmed persons. Overall performance for the year was 100%
- The Percentage of harmed people who are offered RJ who request a service. the overall performance was 10.4%



9 NEW KEY PERFORMANCE INDICATORS

9.1. Some of these new KPIs can be obtained through our existing reports these include:

- serious violence
- victims
- management board attendance
- special educational needs and disabilities/additional learning needs

9.2. The remaining KPIs require a response from our case record providers which is still outstanding.

- suitable accommodation
- education, training and employment
- mental health care and emotional wellbeing
- substance misuse
- out-of-court disposals
- links to wider service

9.3. In view of the above we are currently developing a contingency plan to manually collect this information.

10 PRIORITIES

10.1 CHILDREN FROM GROUPS WHICH ARE OVERREPRESENTED

10.1.1 The following section provides data in relation to the representation of key groups of children in our Youth Justice Service Cohorts. This information is presented in various formats to our Management Boards. Below is a summary of information drawn together to inform practice. In consulting our partners, feedback was received from Health Colleagues that from their perspective, children open to the YJS are recognised as a vulnerable group. Accordingly, the two Integrated Commissioning Boards (Hampshire and the IOW) and Frimley would benefit from this intelligence. A commitment is therefore made to ensure this is shared.

Children from other minority ethnic backgrounds

10.1.2 The most recent data from the YJB, which compares the number of children from other minority areas subject to a substantial outcome as compared to the % in the overall population shows the difference between has been reduced to 0.3 %. However, is note that if the 5 not know children were form other minority background the % could be as large as 12.5%. Further, the report also identified that children from mixed heritage backgrounds are overrepresented at 6.4% as compared to 4.3% in the general population. Further children form white backgrounds are overrepresented at court.

	Asian	Black	Mixed	Other	Ethnic minority groups ⁽²⁾	White	Not Known	Total ⁽³⁾	%
Hampshire 10–17-year-old offending population	3	6	17	2	28	232	5	265	10.6%
Hampshire 10-17 population	4,908	1,747	5,620	1,004	13,279	115,611	-	128,890	10.3%
Hampshire PCC 10-17 offending population	15	20	39	4	78	501	13	592	13.2%
Hampshire PCC 10-17 population	9,265	3,250	8,275	1,967	22,757	156,510	-	179,267	12.7%

10.1.3 In addition, caseload data indicate that there were a small number of children from other minority backgrounds subject to diversion and prevention programmes, Q3 9% of children referred to prevention and 5% if the diversion programme were children from other minority groups. This suggest they are underrepresented therefore more can be done to divert mixed heritage children away from Cautions to Youth Diversion.

10.1.4 Actions taken in the last 12 months are detailed above in the section on progress against the plan. This includes a regular agenda item at all staff briefings, reflective discussions in team meetings on the barriers to holding open discussions and managers ensuring that this is addressed in all assessments.

10.1.5 At a strategic level the Local Criminal Justice Board has disproportionality working group. Further, following a particular incident in Hampshire, the Head of Service is also exploring the subject with the safeguarding partnership.

10.1.6 Further work to complete includes capturing the views of children from these groups specifically, identifying support networks for parents and ensuring new staff are aware of their responsibilities to challenge. We are also exploring some bespoke training for all the Pan-Hampshire YJS teams.

Over representation of girls

10.1.7 The last available data form Q3 22/23 indicates that 20.8% of First Time Entrants were girls. We have recently looked at this more closely to identify any trends and patterns (see below). This shows that the proportions of girls who become First Time entrants is consistent overtime. There is a fluctuation between outcomes, with higher proportions subject to Diversion programmes. The lower numbers in the prevention cohort suggests that Youth Crime Prevention is perhaps not considered for girls as much as boys.

Proportion of Girls Open to YJS by Type of Case per Quarter

Q	FTE		Diversion (CRs and YDP, YDP from Nov 21)		Prevention	
	Numbers of Girls	%of the total	Numbers of Girls	%of the total	Numbers of Girls	%of the total
Q3 22/23	31	20.8%	21	20.4%	4	11.7
Q2 22/23	33	20.1%	32	29.9%	7	23.3
Q1 22/23	37	22%	28	28.2%	7	18.4
Q4 21/22	38	19.9%	21	23.6%	4	10.5%

10.1.8 In addition, we looked at the numbers of FTEs in a calendar year. This shows that the numbers of girls, except for 2019 and 2020, remain within a range of 10. The latest period (2022) shows that the increase in proportion from the previous year, is about the reduced numbers of boys (due to YDP) rather than an increase in the number of boys.

Year	male	female	Total	% girls
2016	234	50	284	17.6%
2017	228	57	285	20%
2018	209	43	252	17.1%
2019	218	31	249	12.44%
2020	197	27	224	12.05%
2021	185	43	228	18.85%
2022	127	40	168	23.8%
Total	1398	291	1690	17,2%

10.1.9 It is recognised that girls needs within YJS are different and accordingly our Girls programme, was updated in 2021 and is available to meet their needs. This does however need to be consolidated further into practice.

Children assessed as having SEND or have an ECHP

10.1.10 Our FTE data indicates in the last 12-month period 39% of children had special education needs and 12% an ECHP.

10.1.11 Regarding reoffending rates, 40% of the cohort were assessed as having SEND and 16.8% an ECHP. Of these children, 22% of those assessed as having SEND and 37.5% went on to commit a further offence. This is compared to 13.9% of those children who were assessed as receiving no special provision.

10.1.12 We also measure reoffending rates for children subject to Community Resolutions. Children with SEND needs make up 32% and those with an ECHP 11.6% of the cohort. The reoffending rates are however higher at 7.7% and 15.1% respectively. This is compared to 3.3% of children not assessed as having these needs.

10.1.13 There are some broad conclusions that can be drawn from this data. Children from these groups are coming to the attention of Police and given a community resolution. However, as their reoffending rates are higher, they are more likely to become a First Time Entrant. This is reflected in the proportions represented within our FTE cohort. The reoffending rates also show higher rates for this group.

10.1.14 Therefore, overall children from these backgrounds are more likely to both enter into, and the escalate through the youth Justice system. Accordingly, we need to be developing how we deliver a service to these children. This starts in our Youth Crime Prevention Service where we need to attract referrals from children.

10.2. PREVENTION

10.2.1 The Youth Crime Prevention service works with children who are at risk of behaviours associated with offending. We manage a direct referral process where agencies can refer in children, they believe are at risk of becoming criminalised. They are predominately received from; Children's Services (including early help hubs), the community safety partnership, parents, police, education, and CAMHS.

10.2.2 Hampshire YJS receives £183,000 from the Office of Police Crime Commission. This pays for approximately 4.5 members of staff (from a total of 13.5)

10.2.3 During 2022/23, 190 children were referred to the scheme. All children are subject to an assessment and the length of intervention is based on need. To support these interventions children were referred to a range of services including Music Fusion, Family Support Service, Catch 22, Hampshire fire and rescue, sporting activity and specialist counselling and mentoring services.

10.3 DIVERSION

10.3.1 Our Youth Diversion Programme (YDP) was introduced on 1st November 2021. This is administered through our Joint Decision-Making Panel (JDMP). It is a deferred prosecution and children are given a 16-week intervention without becoming criminalised. This work should include an activity. If the child does not respond to this offer, they are re-referred to JDMP where an alternative decision can be made.

10.3.2 In addition all Community Resolutions are considered for allocation we receive an average of 100 a month. These are subject to a triage process and about 20% are allocated. The numbers of these are increasing, however reoffending rates are low with a re-offending rate of between 5 and 10%

10.3.3 Children who are given a Youth Diversion Programme or a Community Resolution can also be referred to Turnaround if they are not open to early help, supporting families, child protection or looked after. Those children have our short format assessment and an early help plan.

10.3.4 In November 2022 a report was produced which looked at the first 12 months of the Youth Diversion Programme. During that 12 months 139 children were given the opportunity. Approximately a third were girls. The programme was used to address a range of offences with the majority having committed an offence of Battery. The main reason for a child receiving a YC/YCC at JDMP was the seriousness of the offence.

10.4. EDUCATION

10.4.1 Hampshire YJS recognise the need for children to attend education, take part in training, or have meaningful employment to realise potential, and HYJS value how this can help young people avoid getting caught up in anti-social behaviour and offending.

10.4.2 The HYJS employs four ETE officer. Children are identified either by the case manager in assessing needs or the ETE officer. Support for school age children can come in measurable outcomes such as securing suitable educational placement, increasing educational hours offered, finding alternative provision etc, and challenge when these are not in place. Older children (16+) support can be in the way of training provision often including achieving qualifications in maths and English, access to suitable college courses, traineeships, apprenticeships, and employment.

- 10.4.3. In addition to the above, ETE Officers support children to improve self-esteem, expand their communication and social skills, build confidence to travel and use public transport etc, in addition to securing things like bank accounts, personal ID etc.
- 10.4.4. The YJS ETE Team work closely with colleagues in other Children's Services departments including Education, Inclusion, SEN, School admissions, the Attendance team and others when needed. External partners are many and include a range of different Training Providers (including residential), colleges, academies, Job Centres, Princes Trust etc.
- 10.4.5. Our current performance framework looks at both reoffending and first-time entrants in relation to SEND status but specific performance measures in relation to ETE needs to be developed further. This includes data on school exclusions.
- 10.4.6. Hampshire YJS is currently working towards SEND quality mark.
- 10.4.7. In addition to our ETE team, Youth Crime Prevention also support children back into school. We In addition they have worked closely with PRUs supporting short stays and a return to mainstream education.
- 10.4.8. Parents have been supported with transport needs to get their children to and from alternative provisions and arranged joint sessions with school staff to promote that important relationship building between them and the children we are working with. The LIFE project in the Waterside area of the New Forest has been created by a member of YCP in conjunction with the Handy Trust and the local ACSOs to offer an alternative provision to those on limited timetables and we have supported in the creation of bespoke packages for children with our Inclusion and SEN colleagues.

10.5. RESTORATIVE APPROACHES AND VICTIMS

- 10.5.1 As a victim led Restorative Justice service and an integral part of the Youth Justice Service, we are focused on understanding how the harmed people of offences have been affected and in what way. This enables us to provide a bespoke service to each harmed person who is involved in a Restorative process within our service. This is underpinned by the objective to **re-integrating the child into the community (tenant 2 child first)** To undertake this work we employ 6 Restorative Justice Officers (RJO's) who work with both the Harmed Person and the child. Our team are skilled at working with a wide range of offences and attend training to develop knowledge, skills, and practice.
- 10.5.2 By taking this approach it enables and empowers the victims of crime to bring closure and move forward positively with their lives, knowing that positive steps have been made to repair the harm that has been caused. Alongside this, it enables the children we work with to recognise and acknowledge that

harm has been caused through their offending and provides them with an opportunity to repair that harm. This can include direct or indirect victim led restorative work, and Community Reparation if appropriate.

- 10.5.3 The work completed with children is tailored to meet their individual needs. and that will achieve the best outcomes for the harmed people and young people we work with within our service.
- 10.5.4 In the first nine months of 2022/23 the RJ team contacted 700 people who had been attached to a crime committed by a child. Of these, 73 agreed to be involved in a restorative process, which is a 10.4%. The views of harmed persons are used in our Joint Decision-Making Panel and Referral Order panel to support the decision making.
- 10.5.5 In addition, there are a range of reparation placements available including a Bike Project, charity shops a community garden basic banks Bike Start in Aldershot, allotments, and a sensory garden. In addition, we have decorated one of the spaces we use, creating posters on emotional wellbeing for schools, creating instructions for the art activity boxes we have. Currently we are recruiting Volunteers to support children in placements.
- 10.5.6 In 2023/24 Hampshire YJS will be applying to become a 'Restorative Service Provider' following changes within the Restorative Justice Council's structure and HCC's previous accredited service status. We are working towards a minimum of sixty percent of our Restorative practitioners having either an intermediate or advanced accreditation qualification.

10.6 SERIOUS VIOLENCE AND EXPLOITATION

- 10.6.1 The Head of Service is a core member of the newly formed Strategic Violence Reduction partnership. The function of the group is to oversee the work in relation to the Serious violence Duty, including the production of a Strategic Needs Crime Commissioner. This group also oversees the work of the Violence Reduction Unit. There is links to the Local community Safety Partnerships who have a duty to deliver a local response to serious violence. The head of service and local team manager share responsibility for attending this group.
- 10.6.2 The YJB provides a Serious Youth Violence toolkit which gives the latest statistic in SYV in Hampshire. The definitions are offence involving drugs, robbery, or violence with a gravity score of 5 or more (the range is form 1-8). In the last recorded analysed 12 months from January to December 2022 there was 16 offences of serious youth violence which equates to a rate per 10,000 of 1.2. This is a reduction from 54 offences a rate per 10,000 of 4.1 and in the previous 12 months.
- 10.6.3 There are four children currently on remand, one of these has been charged with an offence of serious violence.

10.6.4 Regarding risk of exploitation Hampshire YJS works alongside the Children's Services specialist Willow Team. Team Managers attend the local safeguarding apprenticeship METRAC meeting which is a multi-agency meeting where children at risk of exploitation are discussed, and plans agreed. Hampshire is also a pilot area for the new National Referral Mechanism (NRM) arrangements. HYJS are core group members.

10.7 DETENTION IN POLICE CUSTODY

10.7.1 Few children are held in custody overnight usually this is due to an arrest for an offence. The few children who are kept overnight it is because bail has been refused and the available Local Authority accommodation is not considered suitable. The Head of Service attend the Pan-Hampshire custody concordat where overnight remands are reviewed.

10.7.2 The Hampshire and the IOW YJS also join with Portsmouth and Southampton YJS to provide a service to Saturday courts. This court currently sits in Southampton.

10.8 REMANDS

10.8.1. During 2022/23 five children were remanded into Youth Detention Accommodation, of these five, two became 18 shortly after the remand and were later sentenced to Life sentences, the other three were children looked after prior to their remand. Two of these children also qualified for secure welfare beds.

10.8.2. The number of children remanded into the care of the local authority is low with courts using bail packages to support children at home.

10.8.3 Remands are monitored at senior management level and alternatives to the remand are always considered.

10.9 USE OF CUSTODY

10.9.1 During 2022 one child remained in custody sentence the previous year and a second was sentenced to a 12-month DTO. The first child recently became 18 and remains in a YOI therefore we have made the decision to keep the case until he transfers to the young adult estate and is allocated a Prison Offender Manager.

10.9.2 The YJS service continues to regularly visit these children whilst in custody and contribute to their plan. Of particular relevance is ensuring that health and education needs are met within custody and are followed up on release.

10.10 CONSTRUCTIVE RESETTLEMENT

- 10.10.1 The second child identified above was released on Notice of Supervision licence, however as the time between sentence and release was brief, they remained in custody on a secure welfare placement pending a managed release. This child was managed under MAPPA.
- 10.10.2 To support the overall management of cases a new resettlement policy and guidance was written and implemented across the service.

10.11 HEALTH

- 10.11.1 Whilst this information is not requested in this plan, we believe that health needs of children are also a priority so are including this additional section.
- 10.11.2 It should also be stated that from a health perspective child who are within the youth Justice system face particular risks and vulnerabilities in relation to health inequalities (physical and mental health) This is reflected within the health improvement strategy for both Frimley and Hampshire ICB.
- 10.11.3 In late 2022 we were approached by the Hampshire Dyslexia Association who want to donate a sum of £15k towards working with children, we have used this money to fund a day a week Speech Language and Communication worker to assess then needs of children subject to our prevention programme. The plan is to use the finding to build the case for a SLC worker and seek funding. Possible sources of funding does include the NHS.
- 10.11.4 Accordingly, we would need to include all relevant NHS commissioners potentially impacted by this future request in shaping the return on investment such a provision would need to demonstrate to meet NHS thresholds for such investment. For Hampshire wide elements of the Hampshire plan this should be shared both with HIOW ICB and with Frimley ICB in relation to their Hampshire populations for wider integration.
- 10.11.5 During the last year there has been some discussion as to who is best to represent Health at the Board. This relates to the range of needs children under the YJS can have, including mental health, emotional wellbeing, neurodiversity, physical health, reproductive health etc. Having a representative that can cover all these areas is difficult to achieve. The current attendees come from a mental health and emotional wellbeing health background; this is to the detriment of meeting physical wellbeing needs.
- 10.11.6 Accordingly, there needs to be some further discussion regarding a wider ICB representation at the board.
- 10.11.7 Currently the YJS receive funding for 2 specific services:
1. Three full time Therapeutic Wellbeing Officers (TWOs) supporting lower end (below CAMHS threshold) mental health issues in the children who are linked to the YJS.

2. A dedicated specialist CAMHS service consisting of two fulltime equivalent CAMHs nurses and a half time CAMHs manager. This sits within the NHS funded Specialist community CAMHS service.

10.11.8 Finally, there are synergies between this Youth Justice Plan and Hampshire Children and Young People's Mental Health Local Transformation Plan: [Hampshire CYP Mental Health Local Transformation Plan - 2022-23.pdf](https://hantsiowhealthandcare.org.uk/Hampshire_CYP_Mental_Health_Local_Transformation_Plan_-_2022-23.pdf) (hantsiowhealthandcare.org.uk)

11 STANDARDS FOR CHILDREN IN THE JUSTICE SYSTEM

- 11.1 A review of our self-assessment is due to be completed in the autumn. At the time of writing the review of our strategic action plan has started and the case audit activity will commence in the autumn

12 WORKFORCE DEVELOPMENT

- 12.1 In the last 12 months there has been some change in our staffing group with some staff moving to progress their careers. HYOT takes an open approach to secondments to other departments and currently have five people taking advantage of this opportunity. There have been some challenges around recruitment and delays in people starting, however, these have been overcome and we are now fully staffed.
- 12.2. The wider council offers many opportunities for career development, we have three staff undertaking the Social Work apprenticeship programme, one member taking the aspiring leaders programme and two others taking specific management training. One member of staff has also commenced the senior leaders training. We are currently looking at the YJ apprenticeship.
- 12.3 HYJS has an additional training budget which last year was spent on AIM3 training. The planned substance misuse training for all staff was delayed until this year and has just commenced. Currently we are also searching for specific training around cultural competence.
- 12.4. The local safeguarding partnership also provided a range of courses which staff are required to attend. Further training is commissioned in accordance with the need.

13 EVIDENCE BASED PRACTICE AND INNOVATION

- 13.1. Regarding evidence-based practice, the best example, is to develop the fundamental aspects of delivery which we know has an impact on good outcomes for children. This includes:

- A trusted adult relationship with the child which enables the ability to collaborate.
 - A holistic assessment which identifies their individual strengths and needs. The plan is tailored to these needs.
 - Interventions which are based on effective practice, including a strengths-based approach which builds relationships and motivates.
 - The involvement of partners either to support with the delivery of these interventions for example children's social care, or to deliver interventions themselves.
- 13.2. As part of the wider Children and Families Branch of Hampshire Children's Services, staff in the YJS adhere to the *Hampshire Approach*. This is a mindset which informs interactions with children, families, partners and each other. To support the work all staff are trained in evidence-based practice including, motivational interviewing, solution focused techniques and restorative solutions.
- 13.3. The Hampshire approach fully supports our strengths-based child first approach. We aim to prioritise the best interests of children, recognising their needs, capacities, rights, and potential. All work is child-focused and developmentally informed. We use sport, art, and other diversionary activities to do this.
- 13.4. On an organisational level we have sought to model prosocial behaviour around staff wellbeing. Throughout the year we have held staff wellbeing days where opportunities to experience activities to support health have been provided. Activities have included: kickboxing, yoga, walking, and flower arranging. These have been growing in popularity with the last event supported by two thirds of the staff group.
- 13.5. Our approach to childhood trauma as detailed in section 2 above is based on the evidence that understanding and responding to trauma is fundamental to the delivery of interventions.
- 13.6. There are several innovative projects across the service including:
- The developed activities offer detailed in section 2 which will be expanded in 2023/24, with the desire that children in all geographical teams have access to the same opportunities.
 - Our Therapeutic Wellbeing Service (TWO) bridges the gap between lever 3 and level 4 mental health services. It provides children with an opportunity for to access a service which enables them to explore issues and avoid the escalation into level 4 CAMHS services.
 - Seeking to commission some training in Trauma First Aid to deliver to children. This supports activities against knife crime.

- In 2023 we arranged for staff to engaged in an Autism Reality Experience. This provides non autistic people with the opportunity to experience some of the difficulties faced by children on the autism spectrum.
- The Speech Language and communications project designed to support the request for additional funding.
- We are working towards the Special Education Needs and Disability (SEND) Quality Mark for youth justice services, this has required the service to audit current practice and address any gaps identified which are currently being addressed.
- We are working towards achieving our Restorative Justice Service registered provider status.

14. EVALUATION

- 14.1. This year our evaluation has been limited to the first 12 months of the Youth Diversion programme. Has been completed, the results are reported earlier in this report. In coming months, we will be drawing down our first reoffending data.
- 14.2. In addition, we regularly provide performance report in relation to our Youth Crime Prevention, and Therapeutic Wellbeing Services.
- 14.3. In the coming year we will be repeating our Heath Needs analysis.

15. SERVICE DELIVERY PLAN

- 15.1. This section identifies the work which we will be focusing on in the next 12 months. This plan directly links to the priorities identified above.

Area identified	What benefits will be delivered	What does success look like	What Board support is required	YJB Strategic Plan 2021-23
Improved participation of children and families	Children and family's feedback is used to inform service improvement and development.	Views captured from both children and families to inform.	Board support to fund the participation and communications officer post.	YJB Strategic Plan Pilar 3 priorities 1&3
	Using black and mixed heritage boys' feedback on the services they receive and use this feedback to assess, review and improve the quality and suitability of service	The development of a Social Media presence.	Links to Hampshire Childrens Services service development team participation team.	Child First principle Tenant 3
		The identification of other ways in which children and families can	Support from the voluntary sector in	

	provision (as per HMIP thematic)	<p>directly influence service provision.</p> <p>The development of alternative and age specific methods of feedback.</p> <p>Ability to provide feedback to other partners via the Board.</p>	<p>engaging with children.</p> <p>Links to the OPCC youth Commission to support engagement.</p>	
Continued development of diversionary activity.	<p>Reducing the numbers of children who become first time entrants into the youth Justice system.</p> <p>Identifying all children who are subject to a CR and offering them an intervention.</p> <p>The provision of interventions and activities which has an impact on desistance. This means children will not become future First-time entrants.</p> <p>The provision of activities designed to develop positive self-esteem, and social integration.</p> <p>Children can make amends through the engagement with reparation.</p>	<p>Full range of activities which are actively referred to by case managers.</p> <p>Referring those children who meet the criteria to the Turnaround programme, with the result that HYJS reach its target for 23/24.</p> <p>Developing one of sessions for children subject to CRs for example one on the use of cannabis.</p> <p>Staff support children in engaging in activities and reparation.</p>	<p>Continued support from the police to not exclude any offence for consideration.</p> <p>Identification of activities in the third sector to support desistance.</p> <p>Continued funding of our Therapeutic Wellbeing Officer provision.</p>	<p>Pilar 2 Priority 1 – 4</p> <p>Child First tenet 1-4</p>
The provision of a Speech Language and Communication offer	The provision of a small resource for Youth Crime Prevention. Therefore, preventing these children from	The completion of an evaluation which is considered by Health and other providers.	<p>Support from Health colleagues to identify funding options.</p> <p>Support from children's services</p>	<p>Pilar 1 priority 3</p> <p>Pilar 2 priority 2</p> <p>Pilar 3 priority 3</p>

	<p>entering the Youth Justice System.</p> <p>Evaluating this provision to make the business case for additional funding for a whole service provision.</p>	<p>The development of a business case which is successful in obtaining further provision.</p>	<p>with identifying funding options.</p> <p>Review of our Youth Justice Board grant and additional budgets to identify if there is any capacity to fund this work from existing resources.</p>	<p>Child First tenets 1-4</p>
<p>Addressing disproportionate across a range of minority groups. Including: ethnicity, gender, SEND, children looked after. (List not exhaustive)</p>	<p>Reduction in the numbers of children from minority groups areas given a substantive outcome.</p> <p>Children from other minority groups are given access to Intensive supervision and support to avoid packages to avoid remands into custody.</p> <p>All children are enabled to feel safe to express their identity.</p>	<p>The provision of data which identifies areas of disproportionate representation.</p> <p>Reduction in children from these groups becoming FTE and overrepresented in offending.</p> <p>Identity is actively explored in children and families' assessments.</p> <p>The impact of identify on engagement and desistance are addressed in the child plan and delivery of interventions.</p>	<p>All Board members to provide data on disproportionality.</p> <p>Partners who also attend other partnership boards (CSP, Childrens Partnership and the Local Criminal Justice Board, to promote and engage with any activity within these Boards.</p>	<p>Pilar 2 priority 1 Pilar 3 Priorities 1-4</p> <p>Child First tenets 3&4</p>
<p>Reduction in Serious Youth Violence and knife crime.</p>	<p>Children less likely to commit and offence of serious violence which can be detrimental to themselves, their families, those who are harmed and local communities.</p>	<p>A reduction in the number of offences classed as SYV is reduced.</p> <p>A reduction in instances of knife crime.</p> <p>Children continue to be diverted away from the Youth justice service.</p> <p>Availability of targeted</p>	<p>All agencies represented on the Board have a role to play including:</p> <p>Police through a collaborative response to addressing this issue.</p> <p>OPCC and CSPs through the Serious Violence Duty.</p>	<p>Pilar 3 priorities 1-4</p> <p>Child First Tenets1-4</p>

		<p>interventions. For example, trauma first aid.</p>	<p>Children's Services through partnership with the Willow Team.</p> <p>Health through its provision of services to meet the health needs of children who are committing this type of crime.</p> <p>Education by ensuring children is in ETE.</p> <p>Links across to Safeguarding Partnerships, CSP an LCJB.</p>	
<p>Continue to develop the new joint Management Board</p>	<p>There is an understanding of the role and responsibilities of the Management Board by staff.</p> <p>The Board is more has greater oversight of the work of the YJS and its partners.</p> <p>New Board members are fully inducted, so they are able to be an active participant.</p>	<p>Board members regularly attend.</p> <p>Representation is the right people and at the right level of their respective organisations.</p> <p>The agenda and minutes show opportunities for all partners to contribute.</p>	<p>All agencies to attend regularly.</p> <p>All agencies provide information on how their own service contributes to the work of the YJS.</p>	<p>Pilar 1 priority 1&3</p> <p>Pilar 2 priority 1 &2</p> <p>Pilar 3 priority 1-3</p> <p>All tenets of Child First</p>
<p>Education Training and Employment</p>	<p>Each child open to the YJS has a comprehensive ETE assessment.</p> <p>Children who have a ECHP are reviewed every year.</p> <p>Children open to the YJS are set the objective of</p>	<p>Access to education data for our children which allows us to:</p> <ul style="list-style-type: none"> • Understand the extent of school exclusions in our cohorts. • Understand the level of 	<p>Need support from the education representatives to access education data.</p> <p>The Board need to monitor and evaluate the levels of educational attainment.</p>	<p>Pilar 3 priorities 1-4</p> <p>Child First 1-4</p>

	<p>achieving level 2 English and Maths</p> <p>Children beyond school age have access to a range of training opportunities.</p> <p>Children subject to SEND are provided with a service by the YJS which supports them with desistence.</p>	<p>attendance at ETE provision children access.</p> <ul style="list-style-type: none"> Understand the levels of engagement and attainment for groups which are disproportionately represented groups within the YJS <p>Use this data to develop improvement for those children who are; SEND, have an ECHP, permanently excluded, subject to OOCd and released under investigation.</p> <p>All children open to YJS have a plan to enable them to engage fully in ETE</p> <p>Hampshire YJS achieves its SEND quality mark.</p>	<p>The SEND representative needs to be fully briefed on the support required to achieve our quality mark.</p> <p>The Board needs to monitor key data in relation to children form disproportionate groups in relation to: SEND, ECHP, permanently excluded, subject to OOCd and released under investigation.</p>	
Review of National Standards	<p>Provide assurance that HYJS is fully compliant with National Standards.</p> <p>This means better outcomes for children.</p>	<p>Complete strategic and operational self-assessments across the 5 standards which identify have a good rating. good or above.</p> <p>Identify any areas for improvement and create and action plan.</p>	<p>Staffing capacity to undertake the audit.</p> <p>Board approval to increase in quality manager time.</p> <p>Board oversight over the process.</p>	Pillar 2 priority 1

16. CHALLENGES AND ISSUES

16.1. The following is an extract from our Risk Log, this is presented at each management board and added to as the years progress.


	Current Challenges and Risks	Actions
1.	<p>Grants to fund YCP provide less staff.</p> <p>the OPCC will provide funding until 2025 provides approximately 4.5 FT. However, with recent pay awards this provides a reduced number of FTE. .</p>	<p>Keep OPCC informed via performance reports and the board.</p> <p>Fund shortfall from vacancy savings and or other reserves.</p> <p>Make representations and apply for an uplift in grant money from 2025.</p> <p>Review vacant posts as they arise for affordability.</p>
2.	<p>Implementation of new key performance indicators</p>	<p>Notification received from our case management providers that necessary changes will not be in place.</p> <p>Workaround discussed and agreed with the management team,</p> <p>Liaising with CS department including education in getting access data.</p> <p>Keep board informed of any support required.</p> <p>Notify YJB of the issues in advance.</p> <p>Escalate any concerns related to the case management provider.</p>
3.	<p>Ensuring that all staff are following policy and processes in the intended way.</p>	<p>All teams to support buddying of new staff.</p> <p>Ensure polices are up to date through regular reviews.</p> <p>AI Team Managers have dedicated policy leads.</p> <p>Ensure polices and processes are launched, implemented, and reinforced across all teams equally, utilising various</p>

		<p>communications methods. For example, service briefings, team meetings and practice meetings,</p> <p>Individual bespoke training on specific policy areas for example the Risk policy and guidance.</p>
4	<p>Youth Crime Prevention and Community Resolutions waiting lists</p>	<p>Ensure other parts of the service is fully staffed to lessen impact on YCP staff of having to provide case cover.</p> <p>Manage the waiting list in accordance with risk and other priorities.</p> <p>Develop a more centralised recruitment to ensure vacancies are responded too quickly.</p> <p>Consider developing an alternative offer for example brief interventions for small groups. For both YCP and CRs</p>
5	<p>Reliance on singleton posts in key roles.</p> <p>For example, performance manager, Referral Order and Volunteer coordinator.</p>	<p>Cover arrangements developed for the RO and Volunteer coordinator.</p> <p>Develop contingency plans for performance manager cover.</p>
6	<p>Implementation of the new CS case record system.</p> <p>The YJS have read only access, but this is crucial to the service identifying wider safeguarding issues for children.</p>	<p>Ensuring enough business support available to ensure our required data is transferred.</p> <p>Performance manager time to undertake relevant tasks.</p> <p>Staff undertake the required training in a timely way.</p> <p>Lead identified.</p>
7	<p>Turnaround programme</p> <p>Meeting our performance requirements.</p>	<p>Develop a caseload model which ensures that numbers can be delivered.</p> <p>Identify staffing shortages and mitigate by allocating to identified wider than the team.</p> <p>Consider the use our reserve to support with delivery.</p>

		Ensure channel of communication are open with the Ministry of Justice identifying early problems.
8	Hampshire and the IOW ICS are in financial recovery which could limit its ability of the ICB to make financial commitments.	<p>Ensure that the performance reporting in relation to the Therapeutic Wellbeing Officers provides the necessary evidence to support further funding.</p> <p>Comply with any timelines required.</p> <p>Any future requests need to include all relevant NHS commissioners potentially impacted by this future request to ensure that any requests meet NHS thresholds for such investment.</p> <p>Identify any other potential grant sources for additional funding requirements.</p>
9	Proposed merger of several community NHS trusts and services into a single provider covering HIOW. Potential for short term impact during the change period.	Current progress is being informed by our CAMHs service.
10	Speech and Language Communications Needs in children not being met	<p>Evaluate current provision in order to support a business case for a more permanent resource which can be used across the Youth Justice Service.</p> <p>Ensure that Board members are informed.</p>

17. SIGN OFF SUBMISSIONS AND APPROVAL

This report is due to be presented at the full council meeting in September 2023.

Chair of YJS Board - Name	Steph How
Signature	
Date	06.07.2023

Appendix One

Service Structure Chart



HYJS HQ Structure
Chart - H YOTs Manaç

Appendix Two

Budget Costs and Contributions 2023/24

Please note that Youth Justice Board notification yet to be received.

Core Budget 2023/24

£'000

Income

Partners' Contributions:

National Probation Service	(5)
Hampshire County Council	(1,578)
Youth Justice Board	(1,318)

Other income:

Carry forward from prior years	0
CCGs	0
Isle of Wight recharge	(28)
MoJ Turnaround grant	(332)

Contribution in kind:

Hampshire Constabulary staff	(311)
CCGs	(188)
Probation	(65)

Total income	(3,825)
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COUNTY COUNCIL – 28 SEPTEMBER 2023

NOTICE OF MOTION

ITEM 11

Notice of Motion submitted in accordance with Standing Order 18.1. by Councillor M Tod and seconded by Councillor T Groves

This Council notes:

- Prostate cancer is the most common cancer in men. 1 in 8 men will be diagnosed, rising to 1 in 4 for Black men. As many as 69% of those treated with surgery may experience urinary incontinence as a result.
- 1 in 25 men aged over 40 will experience some form of urinary leakage every year.
- 1 in 20 men aged 60 or over will experience bowel incontinence in the UK.
- Men who need to dispose of their sanitary waste (including incontinence pads, pouches, stoma, catheter, colostomy, ileostomy waste by-products) often have no direct access to a sanitary bin in male toilets.
- A survey of men living with incontinence reveals that 95% feel anxiety due to a lack of sanitary bins in men's toilets for disposing of pads hygienically.
- Nearly one third of men surveyed have been forced to carry their own waste in a bag.

This Council believes:

- that men should be able to safely and hygienically dispose of incontinence products easily and with dignity wherever they go.
- that men who need to dispose of their sanitary waste should have direct access to a sanitary bin in male toilets.

This Council resolves:

- That the Executive Member for Countryside and Regulatory Services should consider as soon as reasonably practicable the provision of at least one sanitary bin in all County Council male toilets – both public and in council buildings.
- To encourage other providers of public and workplace toilets in our area to make male sanitary bins available in their facilities.
- To support Prostate Cancer UK's 'Boys need Bins' campaign.
- That the Leader should write on behalf of the Council to our local MPs asking them to support Prostate Cancer UK's 'Boys need Bins' campaign and their request for Government to update any necessary regulations to ensure that 'suitable means for the disposal of sanitary dressings' is provided in all toilets.

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